## NLWJC - KAGAN EMAILS CREATED ARMS - BOX 001 - FOLDER 004

[1/27/1997 - 2/4/1997]

### Withdrawal/Redaction Sheet Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. email	Elena Kagan to Diana Fortuna. Subject: here it is [partial] (1 page)	01/31/1997	P5
001b. email attachment	Campaign Finance Reform [partial] (1 page)	01/31/1997	P5
002. email	Elena Kagan to Ron Klain re Friday Night (1 page)	02/04/1997	Personal Misfile

#### **COLLECTION:**

Clinton Presidential Records

Automated Records Management System (Email)

OPD ([From Elena Kagan]) OA/Box Number: 250000

#### FOLDER TITLE:

[01/27/1997-02/04/1997]

2009-1006-F

kc207

#### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]
  - C. Closed in accordance with restrictions contained in donor's deed of gift.
- PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).
- RR. Document will be reviewed upon request.

- Freedom of Information Act [5 U.S.C. 552(b)]
- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information |(b)(4) of the FOIA|
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions |(b)(8) of the FOIA|
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 16:36:54.00

SUBJECT: Re: Meeting to discuss the 2FL/WW

TO: Ashley L. Raines ( CN=Ashley L. Raines/OU=OA/O=EOP @ EOP [ OA ] )

READ:UNKNOWN

TEXT:
yes, that's fine
```

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 15:25:05.00

SUBJECT: Re: Building the walls

TO: Ashley L. Raines ( CN=Ashley L. Raines/OU=OA/O=EOP @ EOP [ OA ] )

READ:UNKNOWN

TEXT:
sorry -- I meant Wednesday looks very clear.
```

RECORD TYPE: PRESIDENTIAL (EXTERNAL MAIL)

CREATOR: Elena Kagan@EOP@LNGTWY@EOPMRX

CREATION DATE/TIME:27-JAN-1997 15:38:00.00

SUBJECT: Read Receipt: NGA Resolution

TO: WARNATH\_S@A1@CD ) (OPD)

READ:27-JAN-1997 15:43:17.98

TEXT:

Message Creation Date was at 27-JAN-1997 15:37:00

The following is a HEX DUMP:

FF575043A50A0000010A02010000000205000000F21D000000020000AE43030572CA42E5CE2D99 3B816E297C63DF42B54281878EB674CEED600509F1C6C782B3F1571A4F9105272522E7A6606543 5EF93986D8FD99EF8DD26C2FE5083D132081C00CAD86A243E91B49711EFC9383FD621129219125 B4D0DFC6DE522EFEE81F1672895A19F8202F528CE9554469C12354C39356089438BB68B4C68831 DCA557AC265C70A4C17BCA1CD4667DEAF1E32BA6053AF82EFE1856D3C350359E4C89D45B2F1573 A104B0D6356583627C285F7BC898EB2CB7F5E63690C6985829F43BCD7059E168358E0E8846094E 47995B7F523410717928D78301CFD06E009F745494AD6BA3A5EDB760D7C0FF560B69756C0C266F ECC5629F8AB3C27C333D51BA631CB955E368AB36DDFBAB7B2C39783AC26A31BDE794F040AEB8DA 403D680B7A7E0D962A94F8C66A75A2222D56E9F6634C6B54679EA3453B08A111B169CF4EA36F9F A6FC4556EFB9A160AE884F8DDDD0EADA877960D876608E9F8B53D302C241364E6E8**D14**A02D1C99 4D0CC2BA451D23E60FF8C4DC087388D90CFAA5F1144D87449E4DA983A3F2694303CF7E37B8D772 EB70EEF0A4694F48208FB4603375DCA282D609ACD10C66261CA809D55CB12FB659EEE5B5722F14 13913AEF4269C9F0018AF297C8A9329E00F34A80D8414F359461CAD1E29DA3B732893D92185451 F31E570AB102002B000000000000000000000082301000000B0100005A040000005504000000 4E0000006505000009250100000006000000B30500000B300300000028000000B9050000005502 0000004E000000E10500000877010000000A0000002F0600000834010000001400000039060000 0600000208010000002F0100005C0600000B3003000000D70000008B0700000B30030000004C00 00000000AE0800000942010000001D000000880A000000985C005C004F0041005F0038005C005C 0000000000000000000000005E00970D2800C8196810480D00001109000005A000B0100001036 00540069006D006500730020004E0065007700200052006F006D0061006E002000520065006700 0000000000000000011202002400A1000000A1000002900BC1E5E0F530800001109000005A 000B01008B143600540069006D006500730020004E0065007700200052006F006D0061006E0020 0052006500670075006C00610072000000000000000010000001000100130086958921000000001C012000D400F41F8B140D0008337C0078000102000001000000301000A00000025010000 DD0A100083010C0003004D6D241000DDD3050C0000010001000C00D3D3041E00000A0001B00402 000807A7680101B004020000009C58021E00D3D4020C0000010001010C00D4D4030C0000010001 The Constitution and federal statutory law permit a greater degree of religious expression in the federal workplace than many Americans may now understand. The government may not discriminate in the workplace against private religious expression during the workday. Subject only to the special restraints imposed by the Establishment Clause, religious expression, including proselytizing, is protected by the First Amendment in the federal workplace in the same way, and to the same extent, as other constitutionally valued speech. Like all private employee speech, it must be permitted except where it has an impact on the actual operation of government. At the same time, federal employers, supervisors and employees also may not use the workplace to coerce the consciences of other employees, or to convey official endorsement or disparagement of religion. Although application of the law might be complicated in some specific factual contexts and will require careful consideration in particular cases, certain principles are clear, and permit the promulgation of guidelines to apply to religious expression in the federal workplace. To understand why this is so requires a full understanding of general principles of anti-discrimination law as it applies to the federal workplace.

Federal law prohibits employment discrimination on the basis of race, sex, national origin and religion. That statute, Title VII of the Civil Rights Act of 1964, affects religious (and non-religious) employees' rights in the government workplace in two ways. First, it bans discrimination on the basis of religion in employment. Second, it requires employers to accommodate employee religious practices. These two obligations—which are sometimes not easy to reconcile—are binding on the federal government acting as an employer. Among other topics, these guidelines address the intersection of these two obligations.

The federal government as an employer may not promote or refuse to promote, hire or refuse to hire, or otherwise favor or disfavor an employee or potential employee because of his or her religion. Thus, a federal agency may not refuse to hire Buddhists, or deliberately deny promotions to Christians, or impose stricter discipline on Jews than others. Likewise, federal agencies may not prefer Buddhists in hiring, give advantages to Christians in promotions, or impose lesser discipline on Jews. Atheists, too, may enjoy no advantage nor suffer any disadvantage because of their beliefs with respect to employment opportunities.

Title VII, however, is not limited to banning discrimination against employees because of their religion or lack of it. It also ensures the right of employees to be reasonably accommodated in their religious practices—which will include the right to speak about religion—except where accommodation would cause the employer more than undue minimal hardship. The most common example of the sort of accommodation required is the adjustment of work schedules to accommodate employee religious practices such as Sabbath or religious holiday observances. These same provisions cover a wide range of religious practices, including dress. They also protect the employee's right to refuse to assist in carrying out programs irreconcilable with the individual's faith, unless the government would suffer more than minimal hardship in accommodating the employee.

<sup>1.</sup> Federal law permits federal employees to bank time to cover time lost for religious observance, 5 U.S.C. 5550a.

Many religions impose upon adherents the duty to spread the faith at every opportunity, a belief which encompasses the workplace. This duty is a protected religious activity which, when it takes the form of speech, cannot be suppressed except where the government can prove that the speech actually interferes with the efficient operation of the agency, intrudes upon the legitimate rights of other employees, or creates the appearance of an official endorsement of religion. Because an employer has a legal duty to prevent the creation of a religiously hostile work environment—just as it may not permit the existence of a sexually hostile environment—employees may not proselytize in a way that creates such an environment (for example, where a proselytizer refuses a request to stop when requested to do so), and the employer must insist that those creating that hostile environment desist. The duty to comply with the law is a sufficient hardship to excuse a refusal to accommodate excessive and harassing proselytization. But not all proselytizing is harassing or creates a hostile environment.

<sup>2. &</sup>quot;A claim of undue hardship cannot be supported by merely conceivable or hypothetical hardships; instead, it must be supported by proof of 'actual imposition on coworkers or disruption of the work routine'." *EEOC v. Townley Mfg. & Eng'g Co.*, 859 F.2d 610, 615 (9th Cir. 1988).

ARMS Email System Page 1 of 1

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 15:42:21.00

SUBJECT: mammograms

TO: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

TEXT:

So what ended up happening when you connected with Kitty and Ann?

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 19:45:41.00

SUBJECT: Re: NGA-- disc is on your desk. It is named NGA.LAS. Thanks.

TO: Leanne A. Shimabukuro ( CN=Leanne A. Shimabukuro/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
many thanks

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 15:24:47.00

SUBJECT: Re: Building the walls

TO: Ashley L. Raines ( CN=Ashley L. Raines/OU=OA/O=EOP @ EOP [ OA ] )

READ:UNKNOWN

TEXT:

You bet. Let me know what's good for you. I THINK I'm clear between 11 and 4 tomorrow, and Monday looks very clear.
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 15:37:06.00

SUBJECT: Re: Environmental Issues Planning Meeting

TO: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
After the SOTU, I think.
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 17:21:33.00

SUBJECT: Re: Wed. meeting

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
4:00
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 15:44:18.00

SUBJECT:

TO: James A. Dorskind ( CN=James A. Dorskind/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN
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Mike Cohen will call your office to work out a response to the Winsten

letter, as the President requested. Thanks.

TEXT:

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
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CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:27-JAN-1997 16:23:17.00

SUBJECT: moe memo

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

#### TEXT:

ATT CREATION TIME/DATE: 0 00:00:00.00

#### TEXT:

Unable to convert ARMS\_EXT: [ATTACH.D1] MAIL402695627.016 to ASCII, The following is a HEX DUMP:

FF57504370040000010A02010000000205000000BB2E00000002000078A1287D13FF53F4AF2FFF 7A814DE27B53C8712C6BD73BC9976A881980F5B2EFA4A27377B177E457FA07726EC36B7E0530CB 04E0421F639CCFAE167FAE5BCEF8371730A946D51B71493B9D8D73167FCD0487BC185D3D5A2982 ABAD25CCA0905D69E9F0504CF9350AA338ABB07DAD30BDAC364FDD78D18071231C0C2BFD42FB08 D835A0FD233C127840BE8A95DD65E2DB97D33F54EF1E75B5481A63F5F393173E3DDD33590C8971 3083A7029B7FD2EA748A0F69AB248D59FA40869315F42AE86CB9581FE0BC38509DA1AA4989AA85 3B500888AAC83193942A5374BEDADE5B60EF98F8F12FB93AD0286FE2F118FFFE1C6473207D4874 9286A6A405AF2A1C6828BCAF899221E0815636754A4E822CCD5212AEEC6F0F0EA883A9F2EB6B51 D8A1CA2ABA53E3AD0E4C0B4C06FD2DE5657BB05F7624A0968AE2C0AEA54729AE46D220ADF01CA9 360BCF00B36DCF29DC581C8BC9D983B6C8B55DEB597D9E441BC05B00C0305338CC98FE14D87C07 F8117E26070726E80748CB44B788C73E1DDE19E308DA974EFB4FD881B8DFCF4F313393921811BF DC57534DEC84224CC9B447C396E530234DD493A9B18F7126F689EEEEC79755A4ECA60E2E9920A5 7E9FB4395D33B24CD1DDBDE29828F0C532ABA2AE3F88889B110C77A4649E382D82F22B5A4AB41C CF86F7CD6502000900000000000000000000082301000000B0100007E020000005501000000 4E000000890300000925010000006000000D70300000B30020000002800000DD030000087701 00000000B0100002800C8196810480D000011090000005A000B010000103600540069006D0065 00011202002400A1000000A1000000A0000002C03010002002D03010045002E03010002002F03 010045003003010002003103010045003203010002003303020045003403010002003503010045 000200000DD0A10008301040003000200211000DDDDDDB0B0003000040B00DD9BCCCCCCCCD305 OCO00010002000C00D34A616E756172798032372C8031393936CCCCD3050C0000010000020C00 D34D454D4F52414E44554D80464F528054484580505245534944454E54CCCC46524F4D3AE0110C 0000000060090C00E0E0110C0000000B80B0C00E080808042525543458052454544D0041500 000B00090001300C8007080001201500D0CC5355424A4543543AE0110C0000000060090C00E0E0 110C00000000B80B0C00E08080808057454C46415245804C415780494D504C454D454E54415449 4F4E804953535545D0041500000B00090001100E60090A0001201500D0CCE0110C000000000807 OCO0E0416E80696D706F7274616E7480697373756580696E766F6C76696E6780696D706C656D65 6E746174696F6E806F66807468658077656C66617265806C61778077696C6C80636F6D65807570 80617480746865CF4E474180436F6E666572656E6365806E657874807765656B2E808054686580 697373756580636F6E6365726E738074686580636F6E646974696F6E7380286F72806C61636B80 74686572656F662980746861748061747461636880746FCF74686580657870656E646974757265 806F66807374617465806D6F6E69657380636F756E74696E6780746F7761726480746865807765 6C66617265806C6177F01C04F073806D61696E74656E616E6365846F66846566666F7274CF7374 616E646172642E80804D6F7265807370656369666963616C6C792C80746865807175657374696F

#### January 27, 1996

#### MEMORANDUM FOR THE PRESIDENT

FROM:

**BRUCE REED** 

SUBJECT:

WELFARE LAW IMPLEMENTATION ISSUE

An important issue involving implementation of the welfare law will come up at the NGA Conference next week. The issue concerns the conditions (or lack thereof) that attach to the expenditure of state monies counting toward the welfare law's maintenance-of-effort standard. More specifically, the question is: which, if any of the welfare law's requirements and prohibitions (involving work, child support, and the like) must a state comply with in order to get maintenance-of-effort credit for an expenditure?

Both the governors and the advocacy groups, in an unusual alliance, have urged the Administration to adopt an interpretation of the law that would place very few conditions on state expenditures counting toward the maintenance-of-effort requirement. The governors favor this interpretation because it would provide them with maximum spending flexibility -- and also with the ability to avoid financial penaltics and collect additional monies. The advocacy groups favor this position because it would weaken provisions in the law that they believe too harsh -- particularly, the work requirements.

The drawbacks of adopting this approach, from the Administration's perspective, are twofold. First, this approach could transfer from the federal government to the states an enormous amount of money in child support collections -- perhaps in excess of \$1 billion annually. Second and even more important, the approach could undermine substantially the law's work and participation requirements and the message of responsibility embodied in them.

The two options presented in this memorandum attempt, in varying degrees, to mitigate these concerns while still providing the states with needed flexibility. As detailed later, HHS favors the first option, which is the one closer to the governors' and advocacy groups' position. DPC favors the second option, which would apply work and participation requirements (but essentially no others) to the states when they use money that counts as maintenance of effort.

#### Background and analysis

As you know, the maintenance-of-effort provision of the welfare law requires states to spend each year a set percentage of their FY 1994 welfare expenditures. Specifically, each state that meets the statute's work participation rates must spend 75 percent of FY 1994 expenditures; any state that fails to meet such rates must spend 80 percent of that sum. If a state fails to spend

this amount of money, its next year's block grant is reduced accordingly.

The question here concerns the restrictions applicable to expenditure of these "maintenance-of-effort funds." It is important to understand that <u>no</u> federal restrictions apply to state monies exceeding the maintenance-of-effort threshold. The question addressed in this memo arises only when the state seeks "credit" under the welfare law for its expenditures.

It is also important to understand that certain requirements of the welfare law clearly do not apply to <u>any</u> state funds, including those counting toward maintenance-of-effort. <u>In particular</u>, the provisions of the law limiting benefits to aliens and imposing a five-year time limit <u>on benefits do not apply to maintenance-of-effort funds</u>. A state can use its monies to assist aliens or long-term welfare beneficiaries and still receive maintenance-of-effort credit.

The law is far less clear as to whether other requirements apply to the expenditure of maintenance-of-effort funds, leaving HHS with a substantial amount of discretion. There is no language in the statute specifically addressing this question, nor is there any legislative history. A recent letter by Chairmen Archer and Shaw indicates that Congress meant to provide flexibility to the states, but does not say exactly how far that flexibility extends -- and in particular, does not say whether states must satisfy work and participation requirements.

The governors have argued vehemently that applying the mass of federal restrictions to state maintenance-of-efforts funds would impede state innovation. If the Administration went this far -- effectively imposing most federal requirements on the expenditure of these funds -- the governors would resist mightily. And given the strange confluence of interests noted above, the advocacy groups and many media outlets would join them.

But an approach that fails to apply <u>any</u> federal restrictions to the states -- essentially allowing them to set up a wholly independent program with maintenance-of-effort dollars -- poses two significant problems. First, states could place families most likely to make child support payments in the state-only program and thereby avoid sharing child support collections with the federal government. OMB estimates that the amount of money at stake could exceed \$1 billion per year. Initial inquiries have suggested, however, that the states might agree to (and if not, Congress would impose) an arrangement preventing such diversion of child support funds.

Second and more critically, adopting a complete "hands-off" approach would weaken substantially the work provisions of the welfare law. As you know, the welfare law requires the states to show, on pain of a financial penalty, that a certain percentage of families receiving assistance under the TANF program are engaged in work. If the Administration adopts the position of the Governors, states could avoid the full strength of this requirement (which is not very strong to begin with) by transferring their hardest-to-employ welfare recipients from the TANF program (where they would count in calculating the percentage) to a separate state program funded by maintenance-of-effort dollars (where they would not). Indeed, such a transfer might count as the kind of reduction in caseload sufficient under the law to reduce the minimum participation rate. Hence by the simple device of shifting beneficiaries from one program into another, a state simultaneously could make it easier to meet the preexisting participation rate and

lower the participation rate applicable in the future.

#### **Options**

The two options presented here are attempts to provide states with needed flexibility while keeping the pressure on states to move beneficiaries from welfare to employment. HHS favors the first approach, believing that the second would stand in the way of a constructive federal-state partnership. The DPC favors the second approach, believing that the first would fail to protect sufficiently the law's work and participation requirements.

1. The first option is to give states total flexibility over maintenance-of-effort funds, but to <u>discourage</u> them from using those funds so as to evade work and participation requirements. More specifically, under this approach, HHS would (1) collect the data necessary to determine whether states are using their flexibility for this purpose; (2) jawbone states that are doing so; and (3) refuse to give such states the high-performance bonuses that the statute makes available.

HHS believes that such an approach stands a reasonable chance of preventing states from using their control over maintenance-of-effort funds to evade work and participation requirements. At the same time, HHS believes that this approach will help to build the kind of constructive relationship with the states that will benefit welfare reform in the future.

The DPC believes that this approach is insufficient because it does not make work and participation requirements applicable to maintenance-of-effort funds. As noted earlier, under the approach, states could avoid the penalties attached to the participation requirements by transferring beneficiaries into a program funded with maintenance-of-effort dollars. No matter how much jawboning HHS does, states can be expected to avail themselves of this financially beneficial option. In essence, then, the approach would cut substantially the participation rates listed in the statute: in 1997, for example, a state would need to place in work activities not 25 percent of its total caseload, but only 25 percent of the caseload remaining after the state has moved the hardest cases to a separate maintenance-of-effort program. And because the approach would make the statute's work requirements so much easier for states to meet, governors will have far less incentive to work press for passage of our welfare-to-work program.

2. The second option is to impose the law's work and participation requirements -- but only those requirements -- on the states' use of maintenance-of-effort dollars. This option would prevent states from gaming the system in the way described above. Beneficiaries paid with maintenance-of-effort funds, like beneficiaries paid with federal funds, would be counted in calculating whether a state has met its participation requirement. In all other, non-work-related respects, the states would have complete control over their maintenance-of-effort dollars. The one thing a state could <u>not</u> use these funds for is to escape the rigor of the statutory provisions pushing toward employment.

As noted earlier, HHS argues that selecting this option would provoke a battle with the states and undermine the kind of federal-state cooperation necessary for long-term success in reforming the welfare system. But it seems unlikely that the states would oppose with any great

force an Administration policy that is limited to maintaining the force of the law's work requirements. If the states do object, the Administration should be able to make its case in a way that will prove persuasive. The DPC therefore recommends imposing the law's work and participation requirements and the penalties that attach to them -- but only those requirements and penalties -- to the states' use of maintenance-of-effort funds.

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:28-JAN-1997 15:20:17.00

SUBJECT: Re: Martha Foley

TO: Lyn A. Hogan ( CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
That's great.
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP { OPD ] )

CREATION DATE/TIME:28-JAN-1997 07:27:56.00

SUBJECT: Re: State of the Union

TO: Diane C. Regas ( CN=Diane C. Regas/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
How about later on in the day -- say, 5:30?
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:28-JAN-1997 07:31:01.00

SUBJECT: nga memo

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

could you go through the welfare implementation proposals and one by one give the response that you would want the Prsident to see -- e.g.,

"concur" or "we disagree because..." or "we have not yet reached a decision on this. We are concerned that ..." or whatever seems appropriate. Many thanks. And as soon as possible.
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ARMS Email System Page 1 of 1

RECORD TYPE: PRESIDENTIAL (EXTERNAL MAIL)

CREATOR: Elena Kagan@EOP@LNGTWY@EOPMRX

CREATION DATE/TIME:28-JAN-1997 12:32:00.00

SUBJECT: Read Receipt: nga responses

TO: WARNATH\_S@A1@CD ) (OPD)

READ:28-JAN-1997 16:55:34.68

TEXT:

Message Creation Date was at 28-JAN-1997 12:25:00

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )
CREATION DATE/TIME: 28-JAN-1997 17:23:51.00
SUBJECT: council meeting
TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )
```

#### TEXT:

The AG is coming. After talking to me a bit, her scheduler announced that it sounded as if the meeting "wouldn't be a waste of her time." (She then made some reference to prior DPC meetings.) Pressure's on.

FF5750431C050000010A02010000000205000000AF4A000000200005570FC7B643C35F0CF857E CA0AF235F015F5331C8BB6F0A6A2073EA0CB09D3EF02BEC8394C355D448265FA5A324EB59BD08D 8036431F5A295570821396D26AF780DD50146F3559C0BA635942CBFF31FE0F0616770CF6B77F01 7AE384F78C357D581F2D2DC75998A27F0A4AF6DB2870F3375B7C63A578EDAD6E122254B6004F06 B1C9D9D4BBEA61B42DC13516C81A86C8BD5E1F4F20B1125B1F28BF79E19213095728AD8E47F7D2 1071EA2ADC9BADDFA2A0033E56F79A01BFE517937F29EEDF31431CBCF219F40942EBFCC6E2212F 25C5C3715EE3E50BE3BDB316DF4F0842F16ECDA7489BE666CEE68188EA186A518983553B0AD31D 91B93976C20F729F4A203F5C84F5D7D8253F284D04BCA72AA0A8A659A1437C4DF2EBE1D241269F 0D60E142F4248CAE17B94A12F0EA257F629221A62053D9822AF08C308F39A97C34CAFC71F89136 BCC3144C8B99CFDD219E13C9569AC97C2C47478CE743BFB0AF6A7E21002242A5AF90662BBDFC88 9A14D7A732090355EE4363A68439E6ACEC79207F20B2276F651E28206CEAF60664C136DF250489 4F623D9B9E98850E2B4FBBFDB2325C302A910C0A2D504C3C4286A3E5B2E6F10D228886FD0BFB1B 371D86EE223AEE02120EDCF8028B0CE299068BB572CF67C5597B099C4306D82EA38999DD68AA48 643895169802000B0000000000000000000000082301000000B0100009A02000000550E000000 4E000000A50300000925010000006000000F30300000B300200000028000000F903000000550B 0802010000000000000000304000000550200000042000000D2040000080501000000800000014196810480D000011090000005A000B010000103600540069006D006500730020004E0065007700 200052006F006D0061006E00200052006500670075006C0061007200000000000000000010002 A10000002800D61EC30F3908000011090000005A000B01008B143600540069006D006500730020 004E0065007700200052006F006D0061006E00200052006500670075006C00610072000000000 0000000000000000CB0301004500CC0302000200CD0301004500CE0303000200CF0301004500D0 0301000200D10311006581D20302007282D30301000200D403020065815A54582100000000000 0000000000000000000008337C00780000020000D4030000031C00F41A5C121A09000011090000 00600018110000102A00540069006D006500730020004E0065007700200052006F006D0061006E  $\tt 0000000000005400540000000100040002000000DDA10008301040003000200211000DDDD0B$ OB00030000040B00DDF102D103F19BF103D103F1F100D103F19BF101D103F1F102D103F1F103D1 03F1F20CF2D41A1F008701050008005802BC9A00005802000058020200580200001F00D4454443 84363A8080496E6469616E8047616D696E67F30CF3D0041500000B00090001B00400000000120 1500D0CCE0110C0000000008070C00E04C61737480796561722C80696E80F20EF253656D696E6F 6C65805472696265806F6680466C6F7269646180762E80466C6F726964612CF30EF38074686580 53757072656D6580436F7572748072756C6564D0011500000B000900019006E001020001201500 D0756E636F6E737469747574696F6E616C80618070726F766973696F6E80696E8074686580496E

#### **EDC-6: Indian Gaming**

Last year, in <u>Seminole Tribe of Florida v. Florida</u>, the Supreme Court ruled unconstitutional a provision in the Indian Gaming Regulatory Act (IGRA) that permitted tribes to sue states in federal court for negotiating in bad faith under IGRA. The decision raises questions as to what remedies exist for tribes if a state refuses to negotiate in good faith.

In May 1996, the Interior Department issued an Advance Notice of Proposed Rulemaking (ANPR) to gather comments from interested parties on how to enforce the obligation of states to bargain with tribes in good faith following the <u>Seminole</u> decision. Part of the proposal would give the Interior Department authority to impose a remedy -- including permitting tribal gaming -- when a state is found to have negotiated with a tribe in bad faith. The ANPR closed in July 1996. The Interior Department, however, has not yet made a recommendation.

The NGA opposes any move by the Secretary of the Interior to permit gaming, even as a remedy for bad-faith bargaining, in the absence of a tribal-state compact. This matter is still under review in the Interior Department, and the Administration as yet has no position.

#### **EDC-14: Affordable Housing**

30 percent rule. The NGA opposes the current requirement that 30 percent of income be paid as rent and opposes even more strongly increasing the 30 percent figure. The Administration supports the current 30% requirement, but does not support raising that requirement.

<u>Section 8 Assistance</u>. The NGA supports preservation of the existing Section 8 system. The Administration disagrees, on the ground that failing to reform the current system is not financially feasible. The Administration has called for a "mark-to-market" system that should make the Section 8 program more efficient.

The Administration generally concurs with the NGA's other proposals on affordable housing.

#### HR2: Immigration and Refugee Policy

<u>Denial of benefits to legal immigrants.</u> See separate sheet on Welfare Implementation proposals.

<u>Cuban-Haitian entrants.</u> The Administration strongly supports the NGA's recommendation that Cuban-Haitian entrants be treated as "refugees" as provided under the Fascell-Stone amendment. The Administration opposed the provision in the welfare bill that put an end to that parity.

<u>Waiver of oath.</u> The NGA calls on Congress to waive the oath for individuals who are incapable of communicating the desire to naturalize. The Administration has not yet taken a position on this issue.

Education of undocumented children. The NGA favors reimbursement by the federal government to the states for educational services provided to undocumented children. The Administration supports education for such children and opposes the proposal for reimbursement (the "Son-of-Gallegly amendment").

Alien registration. The NGA proposes annual registration of all legal immigrants in the United States. The Administration opposes this proposal.

Refugee services and resettlement. The Administration will review the questions of allowing each state to privatize refugee resettlement and of extending the period of eligibility for refugee services from eight to twelve months, as proposed by the NGA. These proposals should be considered within the context of the 1997 reauthorization of the Refugee Act, and the Administration welcomes the Governors' input in that endeavor.

The Administration generally concurs with all of the NGA's other positions on immigration and refugee policy.

#### HR22: Child Care

<u>Funding.</u> The Administration agrees with the NGA that both discretionary and mandatory funds should be funded at full authorization levels and that funding for the Social Service Block Grant should be maintained.

<u>Flexibility</u>. The Administration recognizes that states want maximum flexibility in setting payment rates and defining administrative costs. The Administration is in the process of developing regulations on these and other issues and will take these recommendations into consideration.

Standards. The Administration opposes the NGA's proposal to amend current law requiring states to set standards for all federally funded child care providers in three key areas: minimum health and safety training; the prevention and control of infectious diseases (including immunizations); and building and premises safety. The Administration believes that current law strikes the right balance in allowing states to set the actual standards in these areas, while ensuring that some standards are required.

#### HR-36: Implementation of Welfare Reform

Assistance to Legal Immigrants and Refugees. The NGA proposes that legal immigrants who cannot become citizens because of age or disability should not lose SSI or food stamps. The Administration has criticized the welfare law's denial of SSI, food stamps, and other benefits to legal immigrants generally. Our budget proposal, however, differs from the NGA's proposal in approach. On SSI, we would exempt all disabled individuals from the ban — not only those whose disability has prevented naturalization. We would, however, retain the SSI ban on the aged. On food stamps, we would delay until later this year the benefit cuts affecting all legal immigrants — not only the aged or disabled. We would not, however, offer any permanent exemptions from the food stamp cuts. Finally, next week the INS expects to issue a regulation and guidance that will allow certain legal immigrants with disabilities to waive citizenship tests.

The NGA's proposal that legal immigrants who have applied to become citizens keep benefits during that waiting period is impermissible under current law, but the Administration would be supportive of a legislative fix along these lines.

The NGA proposes that aged and disabled refugees not lose SSI and food stamps after five years of residence. Our budget proposal would lengthen the time period to seven years for SSI, but not food stamps.

Flexibility in TANF block grant. The Administration generally agrees with the NGA's desire to maintain funding and flexibility in the TANF block grant. The Administration, however, has the responsibility to interpret terms in the statute such as "eligible families" and "assistance" and will release guidance on this issue shortly. In addition, the Administration as yet has no position on the NGA's proposal that states be permitted to transfer more funds between TANF and Social Services Block Grant.

Restrictions on maintenance-of-effort funding. The Administration also generally agrees that the mass of federal restrictions should not apply to state maintenance-of-effort dollars. But the Administration is committed to ensuring that states not use their MOE programs as a way to evade the statute's work requirements. The Administration will issue administrative guidance and seek a legislative clarification to prevent such evasion, while otherwise supporting broad state discretion over maintenance-of-effort funds.

<u>Cash assistance</u>. The Administration has concerns about the NGA's position that only cash assistance should trigger the time limit and other federal requirements. Such a position could cause states to use vouchers and other devices to avoid these requirements. However, the Administration has not yet released guidance on this issue.

<u>Waivers.</u> The Administration concurs generally with the NGA's position that states should be able to operate under existing waivers. The Administration believes, however, that states should not use waivers to evade the fundamental requirements of the law for work and time-limited assistance. The Administration has told states that, although the law permits them

to continue their waivers, we will monitor their actions and work with Congress if we find waivers are being used to evade the purpose of the law.

Work requirements. The Administration does not support the NGA's proposal to count more activities toward the work requirements (additional weeks of job search and job readiness, education, drug and alcohol treatment). The Administration supports the law as written in this area.

Information System Requirements. The Administration does not support the NGA's proposal to reduce reporting requirements under the welfare law. The Administration has not yet reached a decision on whether to exclude reporting and other similar costs from the definition of administrative costs. The Administration also has not reached a position on the NGA's proposal that the Federal government provide funding and technical assistance to create an interstate tracking system for time limits, but probably will agree to support technical assistance to the states. The Administration does not support NGA's proposal for additional Federal funds for states to implement the law's information systems requirements; the Administration believes that the flexibility of the block grant should allow states to create necessary information systems.

Administrative costs. The Administration has not yet taken a position on the definition of administrative costs. HHS is currently working on a regulation that would define this term.

Good faith efforts. The Administration does not support the NGA's proposal that states making "good faith efforts" to comply with the law should not be subject to the law's penalties. HHS, however, will enforce penalties in a way that is sensitive to the challenges states are facing.

Contingency Fund. The Administration as yet has no position on the NGA's proposal to allow states to draw down more per month from the fund. The Administration opposes the NGA's proposal to relax the maintenance of effort requirement associated with the Fund. The Administration is sympathetic to the NGA's concern that certain states may get inappropriately low match rates under certain circumstances, but has not yet taken any action in this area.

Maintenance of Effort Requirement for SSI State Supplements. In the past, the Administration has opposed the NGA's proposal to repeal the maintenance of effort requirement for state supplements to the SSI program. Disability groups oppose this proposal.

#### HR37: Private Sector Health Care Reform

The governors recognize the important progress toward national health care reform made by the Kassebaum-Kennedy law, including administrative simplification and encouragement of private long-term care insurance. The governors contend that in the absence of national health care reform, states should be allowed broad flexibility in developing reform policies. In particular, governors would like to have greater flexibility under ERISA to preserve the state's role in regulating health care insurance of all health plans, including plans that "self-insure" and multiple employer welfare arrangements. We are generally supportive of this approach, but have not proposed specific legislative initiatives.

# HR-38: HIV/AIDS The Administration generally concurs with the NGA's resolutions on HIV/AIDS.

The Administration concurs with the NGA's proposal on encouraging mentoring.						

#### EC-7: Long-Term Care

Many of the governors' long-term care proposals are consistent with initiatives in the President's budget. For example, the governors ask for greater flexibility to enroll dual eligibles in managed care, and the President's plan would case the waiver process for states to implement managed care. The governors ask that HMO payments be adjusted to encourage expansion of Medicare managed care, and the President's proposal would move toward a more uniform payment rate -- so that areas receiving excessive payments get less while areas receiving lower payments get more. Also, initiatives to improve access and affordability of private long-term care insurance are consistent with past actions by the Administration. For example, the governors' desire to improve consumer protections and improve the affordability of long-term care builds on the accomplishments set forth in the Kassebaum-Kennedy law. The Administration is generally supportive of such initiatives as long as they do not excessively increase the cost of insurance plans.

#### EC-8: Medicaid

Not surprisingly, the governors seek to gain greater flexibility in administering the Medicaid program. In particular, the governors: (1) oppose a cap on federal Medicaid payments, (2) desire continued distribution of funding for disproportionate share payments through states, rather than federal formulas, (3) endorse greater state flexibility in moving to managed care and in using home and community-based waivers, (4) favor a repeal of the Boren amendment, (5) support federal, rather than state, responsibility for the costs of dual eligibles, and (6) encourage coordination with states to reach children eligible for Medicaid, who are not yet enrolled.

Although the President and the governors agree on a number of proposals (e.g., greater flexibility to move to managed care, a repeal of the Boren amendment, and a coordinated effort with states to enroll eligible children), there are two issues on which there is disagreement.

First, the President's budget will include a cap on federal Medicaid payments to protect excess growth. The governors will likely assert that there is no need to cap future federal Medicaid payments given recent declines in program growth. Currently, the NGA is considering two options on such expenditure caps: (1) to oppose any cap on Medicaid spending or (2) to oppose only those caps that do not provide for adequate state flexibility. We believe, however, that we can make the per capita cap more acceptable to the states by providing them with additional flexibility to administer the medicaid program.

Second, the President's budget will reduce disproportionate share payments, and we are currently considering allocation models that make certain that dollars go directly to facilities that serve a high proportion of uninsured or underinsured individuals and/or a significant number of Medicaid beneficiaries.

### EC-23: Protecting Victims' Rights

The NGA urges Congress to pass a Constitutional amendment guaranteeing victim's rights. The President has announced his support for a constitutional amendment guaranteeing victims the right to be notified, to receive restitution, receive reasonable protection measures, and to be heard at sentencing and parole hearings.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:28-JAN-1997 15:40:45.00

SUBJECT: Re: dpc meeting

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
That would be my sense too. It's kind of like giving out parking passes on an egalitarian basis.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:28-JAN-1997 15:23:11.00

SUBJECT: dpc meeting

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
Cathy asked me whether staff comes to the DPC meeting. If so, of course, we should tell everyone asap.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:29-JAN-1997 18:53:52.00

SUBJECT: Re: VP speech at NGA Plenary Session

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
Done.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:29-JAN-1997 12:15:46.00

SUBJECT:

TO: 4699 ( 4699 @ WHCA [ UNKNOWN ] )

READ:UNKNOWN

TEXT:
please call asap elena 65584
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:29-JAN-1997 15:59:47.00

SUBJECT: Re: executive memorandum

TO: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:
Great meeting, no? It gives us some things to talk about, I think.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:29-JAN-1997 12:49:08.00

SUBJECT: Re: executive memorandum

TO: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:
I think so. It looks great. I don't have much to do to it at all. I'll give you a call later today or tomorrow
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:29-JAN-1997 12:48:15.00

SUBJECT: Re: PROP 209

TO: Stephen C. Warnath ( CN=Stephen C. Warnath/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
Love one. thanks.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:29-JAN-1997 18:48:16.00

SUBJECT: Re: Just checking in

TO: Brooks E. Scoville ( CN=Brooks E. Scoville/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:
Thanks. I talked with Steve Silverman today, who also says great things about you. Thanks for your patience in this process.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:29-JAN-1997 15:58:34.00

SUBJECT: Re: Jay Winsten letter

TO: Leanne I. Johnson ( CN=Leanne I. Johnson/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:
```

I left a message for Jim Dorskind that Mike Cohen will be working on it.

You should get in touch with him. Thanks.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:30-JAN-1997 08:44:40.00

SUBJECT: Re: Attached NGA file

TO: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
```

Chris: you didn't send me an attachment.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:30-JAN-1997 13:43:58.00

SUBJECT: Re: 0-3 brain stuff

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
for right now, me, jeanine, first lady folks.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:30-JAN-1997 13:43:59.00

SUBJECT: Re: Meeting with county officials re: welfare reform

TO: John P. Hart ( CN=John P. Hart/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:
looks fine.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:30-JAN-1997 18:41:03.00

SUBJECT: Re: OMB on NGA resolutions

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
not worth bothering about.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:30-JAN-1997 10:47:51.00

SUBJECT: Re: Wall estimate

TO: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
Paul: as soon as we can, right? thanks.
```

FF575043F8050000010A020100000002050000009A0E000000200004DCF57B337FC816F8B2C90 9E0B5188DE9D010EFD91132B9D9AEAD6868111C1363E30BC7D4F763338C60E2B0710F407BEE20F 798EB6020326864B69B8A6641BA11C98649038CB69CB6A3CF34137524CAAB49B8D2B73B53F2D84 115BAE0F2290C202D5E4ACE7CA2482B6DFCD6415170C4163A0CCA3A4A7C775D6962FA7808DC3DC 075CCD03C86EE96856185952A1890D6026B24AF38EC22EEB07632F689195BE5EA6833A5A6F86F0 45A37911BA86349D2745DD360062660FF9F164B2D59CEACA607BCDEFFB95F4A9768F399EE386E9 47AD42A1E4200402FFB46F0082CE198134A92A36368F3BFEEA06E1BE69E3653D99A29A1EA2EBC4 382F9B6E2615CB79313E2CE5CB8FC0EE033A9054F9988C9D7E7F7917A48CADD80B98FD23EE1BFE 9D5146C57FEBB00FA6FB21489D5E258397AFD755ED02FF45A3C20A6B2F2F6E6681E9CF1EB79504 65D9C2DCA1FB6C3B1E7C54C9FFD51D837765C1CE7832E3290F1C1C11C9AD9B1A13ACD1D78622FE 46371098C0247071A69A94AFA44A3C5B10ABC42EC85E6C48532328945C04E936CFD958EA11CEC0 E80AE01AC749ED4B9313DFE3CB71C0EEF2BE4581916AFAD70866175E6A02BA1BE402E06EF2C0F3 067E2F91EFEA8C1B01FC1F75A3A22C9278B104753D322032D767246D088C2C2BDD88D8E332B849 4E000000CB0400000925010000006000000190500000B3002000000280000001F050000087701 000000400000047050000083401000000140000087050000080201000000F0000009B050000  $\tt 00000000009B0500000B300A0000004E000000AA0500000984C004F00430041004C00000000$ 00000000000000000000000000005E00C7122800C8196810480D000011090000005A000B010000 103600540069006D006500730020004E0065007700200052006F006D0061006E00200052006500000000000000000000000011202002400A1000000A1000000A00000A30001004500A4000200 0001000200AC00010002005A54582100000000FFFFFFFFFFFFFFFF0000FFFF08337C0078000102 2206000053006D0061006C006C00200043006900720063006C0065000000F02206F0E0300C0000 000008070C00E0DD0A10008301040003000200211000DDDD0B0B00030000040B00DDF20CF2D305 0C0000010002000C00D354616C6B696E6780506F696E7473806F6E8057656C66617265804D6169 6E74656E616E6365846F66844566666F7274804973737565F30CF3D0041500000B00090001B004 000000001201500D0CCD3050C0000010000020C00D3CC4261636B67726F756E643A8048485380

The following is a HEX DUMP:

#### Talking Points on Welfare Maintenance-of-Effort Issue

Background: HHS issued guidance yesterday on whether federal restrictions attach to the use of state money counting toward the welfare law's "maintenance-of-effort" standard. The governors urged HHS to say that no federal restrictions apply, thus giving the states maximum flexibility. HHS largely adopted this approach, but made clear that it would take administrative and legislative active to ensure that states not use the discretion given to them as a way of getting around the welfare law's work requirements.

- We have given states broad flexibility to run their own welfare programs. This flexibility
  will allow states room to innovate and give them the ability to respond to local conditions
  and problems.
- But we will hold states to the central goal of welfare reform: moving people from welfare to work. We will take administrative action to discourage states from using their flexibility to get around the welfare law's work participation requirements. And we will work with Congress and the governors on a bipartisan basis to enact legislation that will prevent this kind of evasion.
- Our approach on this issue is a balanced effort to give states flexibility, but also to make states accountable for putting people to work.

RECORD TYPE: PRESIDENTIAL (EXTERNAL MAIL)

CREATOR: Elena Kagan@EOP@LNGTWY@EOPMRX

CREATION DATE/TIME:31-JAN-1997 15:46:00.00

SUBJECT: Re: Response to NGA resolutions - 11

TO: SANVILLE\_U@A1@CD ) (OPD)

READ:31-JAN-1997 15:46:59.75

TEXT:

Message Creation Date was at 31-JAN-1997 15:40:00

thanks a lot.

Dennis K. Burke 01/31/97 04:27:35 PM Record Type: Record

To: Elena Kagan/OPD/EOP

CC:

Subject: SOTU Comments

The drug paragraph is perfect but I have one suggestion. I would recommend that we add the PSA campaign to it. I think we will get some play out of it, especially if we are challenging the media. Right after the sentence that ends "steer young people away, " add:

"We have a responsibility to send a consistent anti-drug message to our children. My drug budget provides for a national media campaign so that our children hear that message again and again. I have a challenge to the media --- for every ad we show, match it with another. Turn up the volume.

Now let me say a word directly to you, our children....."

I have another call into Kent on the triggerlock and Brady.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:31-JAN-1997 15:38:36.00

SUBJECT: Re: Response to NGA resolutions - II

TO: SANVILLE_U ( SANVILLE_U @ A1 @ CD @ LNGTWY [ EOP ] ) (OPD)

READ:UNKNOWN

TEXT:
thanks a lot.
```

RECORD TYPE: PRESIDENTIAL (EXTERNAL MAIL)

CREATOR: Elena Kagan@EOP@LNGTWY@EOPMRX

CREATION DATE/TIME:31-JAN-1997 15:46:00.00

SUBJECT: Read Receipt: Response to NGA resolutions - II

TO: SANVILLE\_U@A1@CD ) (OPD)

READ:31-JAN-1997 15:47:54.77

TEXT:

Message Creation Date was at 31-JAN-1997 15:40:00

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:31-JAN-1997 13:35:40.00

SUBJECT: Re: Food stamp answer

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
this is fine, thanks.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:31-JAN-1997 07:40:55.00

SUBJECT: Re:

TO: Gordon Li ( CN=Gordon Li/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:
I believe there was some talk of this at one time, but nothing more than talk -- and even the talk has now stopped. If you have further questions, feel free to call.
```

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D42]MAIL45658503Y.016 to ASCII, The following is a HEX DUMP:

FF57504399050000010A02010000000205000000042000000020000EBB8719FB080CAFD0C503D DC4FF07910444E565704B37178358743F19745DB616F8CD955EB7BC0DE96B1FF1F9F55241ABBE1 04E7A6D296A3949B56F1C308A6A21F4C8646200EA1B5A189F41892199083AB0D68FF0E612C2AB7 819C728BBB9A11EA7EBF58A71502489A610AF493762CE346AF638D2C8F1654922BAE3E36F42379 6DB8C6BED439B1EA52193808B67E01D9778A069A82CC784601E6B863F8817811228FC84648A82C A3A27BC5218E82468FA4A62E7856B3E7DB51910613BC5E7C1234D7DB42265F14CE8BA0E1D57E4F 68FFED97082DCE04EC62EA9A98F7E909ADA8E37B919307F77BBE829B4CD4D93F36DCE875EBDE48 2DA73475B27A89990ECF31F8FF12DE4CF1672B9974B22EA7C930628404E64BFF4D95FBB1FD479E 76CC03EB3E1AEAF2B68CEE7396F113EA02C039F707CF842E88548B414120F9E889BB610D6040BA B16D36A09E7E0EE1532C2EA383FABF01C700F005495877322569657C9FDBE48FF29CD30C568145 39AAFDF34730DABCB348042716BC84FA67A5C5078CC9B888807F267067F57D12F0C435320FB8AD 7DC86A53E8064BE9AC20D00E2C1EB909D013E1A669ED2ED45717DA205A4C2F0B3BBC2556863E9D ECBA2276FF8554EAADCB7D7F93C8CFA14A4303394B5CD1D3B1264568F34BC528D8023F4B530D30 4E000000C103000009250100000060000000F0400000B30020000002800000015040000087701 00000040000003D040000083401000000140000007D0400000802010000000F000000910400000.05504000004E000000A00400000055010000003A000000EE04000008050100000008000000280500000055020000003C000000300500000608010000002D000006C05000000984C004F004300005A000B010000103600540069006D006500730020004E0065007700200052006F006D0061006E 00200052006500670075006C00610072000000000000000010002005802010000004002800000200FA0104000200FB0101004500FC0101000200FD0102004500FE0101000200FF0103005500 337C0078000102000002020000032800D61EC30F3908000011090000005A000B01008B14360054 0069006D006500730020004E0065007700200052006F006D0061006E0020005200650067007500 6C006100720000000000000000002900F41A5C121A090000110900000060001811000010220044 0075007400630068000000000000007300630061006C00610062006C006500000001000400020000001B00F41A5C121A0900000000000000018110000102400540069006D006500730020004E 0065007700000052006F006D0061006E00000000000001000A0000002300000D10323008001 000016004F03010000580203FFFF000000000000000006400002300D1DD0A1000830104000300 0200211000DDDD0B0B00030000040B00DDF1020002F19BF1030002F1F1000002F19BF1010002F1 F1020002F1F1030002F1D3050C0000010002000C00D39CF1000002F19CF1010002F1F102FF01F1 F103FF01F1F1020102F1D115110080010C000400EEBC01001100D1F1030102F19B9CF102FF01F1

January 31, 1997

#### MEMORANDUM FOR THE PRESIDENT

FROM: BRUCE REED

SUBJECT: DOMESTIC POLICY COUNCIL WEEKLY REPORT

- 1. Education: As follow-up to our meeting on national testing, the DPC has begun to map out a national strategy for helping students to reach national standards in reading and math. Yesterday, Mike Cohen met with the Deputy Secretary of the Education Department and the heads of OSTP and the National Science Foundation (NSF) to develop a strategy for marshaling the resources of a number of federal agencies to help students meet 8th grade international math standards. The Education Department and NSF would lead this interagency effort, with the involvement of the DPC and OSTP. The lead agencies also would map out a plan for mobilizing the mathematical, scientific, and technical communities throughout the nation in support of reaching the 8th grade math objective. The general intent is to launch an effort focused on 8th grade math achievement that is roughly comparable to America Reads -- supporting improved teaching and learning in the schools and the mobilization of community resources beyond them. One short term objective is to develop a Presidential directive initiating the interagency effort and announcing the broader national strategy.
- 2. Welfare-to-Work Corporate Challenge: We will be ready to announce the establishment of a coordinated corporate welfare-to-work effort at the State of the Union. We will announce that a number of CEOs will lead an effort to mobilize the business community around your challenge to put 1 million welfare recipients to work by the year 2000. We currently expect to name the CEOs of United Airlines, UPS, and Burger King, Monsanto, and Sprint, as well as the founder of Rachel's Bus Company in Chicago. Eli Segal, who has organized this effort, will continue his work on it after the State of the Union. In addition, we are working with Linda Lader and the Public Liaison office to organize a similar effort on the part of the religious community. Although the First Lady may speak on this subject to those attending the Congressional Prayer Breakfast next week, we expect that religious groups will need a month or so to figure out how to organize this effort.
- **3. HHS Tracking System:** We have asked HHS to develop a system for tracking the progress of states and communities in implementing their welfare programs. Right now, HHS receives proposed state plans (usually written at a high level of generality), but has no other systematic way of discovering what is happening to welfare reform at the state and local level. In particular, we have asked HHS to find ways of identifying the most innovative and successful state and local programs. HHS then can disseminate information on these programs, and you can

- 4. Service summit: We are working with the Corporation for National Service on planning the April summit. We will convene a meeting next week with representatives from all agencies to discuss the role they can play in the summit. [Bruce: what else?]
- 5. Women's Health Update: A number of women's health organizations have raised questions about the treatment of women following mastectomies -- and in particular, whether they are discharged from hospitals too early. HHS has determined that Medicare will cover stays of 48 hours or more following a mastectomy if a doctor and patient believe the stay is necessary. You can announce this policy and your support of similar legislation for private health plans in the State of the Union. In addition, HHS will probably make final recommendations at the end of next month about mammography screening for women between the ages of 40 and 50. The Department will probably not recommend that all women of this age receive mammography screenings. It will recommend, however, that insurers cover mammography screenings for women of this age when a doctor determines the screening to be appropriate. Women's health advocates will view this recommendation as a positive step. These actions, coupled with provisions in the budget to improve health care quality and increase funding for NIH, create a strong package of women's health initiatives.
- 6. Food stamp waivers: You asked about an item in a recent Cabinet weekly report describing USDA's approval of a request from Hawaii to waive the food stamp work requirement. Specifically, you asked whether the ability to waive this requirement means that we don't need to change the law in this area. It unfortunately does not. Waivers can be granted only to areas with unemployment rates over 10% or with "insufficient jobs" as defined by the Bureau of Labor Statistics. Although these waivers do offer significant relief from the law, they would help only about 30% of the single adult population even if states take full advantage of the waiver option. USDA has not granted any statewide waivers so far. For example, the waiver given to Illinois only exempts portions of the city of Chicago.

## Withdrawal/Redaction Marker Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001a. email	Elena Kagan to Diana Fortuna. Subject: here it is [partial] (1 page)	01/31/1997	P5

#### COLLECTION:

Clinton Presidential Records Automated Records Management System (Email)

OPD ([From Elena Kagan])
OA/Box Number: 250000

#### FOLDER TITLE:

[01/27/1997-02/04/1997]

2009-1006-F kc207

#### RESTRICTION CODES

#### Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]
  - C. Closed in accordance with restrictions contained in donor's deed of gift.
- PRM, Personal record misfile defined in accordance with 44 U.S.C. 2201(3).
  - RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency |(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

#### ARMS Email System

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME:31-JAN-1997 15:42:38.00

SUBJECT: here it is

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

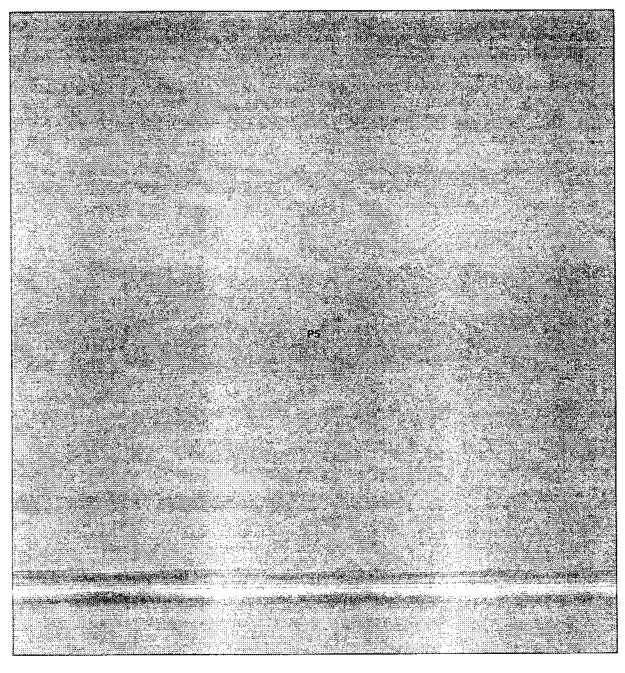
READ: UNKNOWN

TEXT:

ATT CREATION TIME/DATE: 0 00:00:00.00

[6 100]

Unable to convert ARMS\_EXT:[ATTACH.D48]MAIL47466503G.016 to ASCII, The following is a HEX DUMP:



#### Campaign Finance Reform

Question:

You've announced your support for the campaign finance reform bills introduced in the House and Senate respectively by Representatives Shays and Meehan and Senators McCain and Feingold. Yet, similar legislation was filibustered in the Senate last year and was never considered by the House. Why should the American people expect better results this year?

Answer:

We now have an historic opportunity to enact real bipartisan campaign finance. The national outcry for cleaning up the campaign finance system is much greater than last year, and I believe that Congress should and will respond to the call for reform. If we don't, the American people will hold us all accountable. Finally, I am committed to redoubling my efforts to working with Congress on enacting bipartisan reform, and I will take every opportunity to challenge Congress to act.

Question:

Some have characterized your offer to have the Democratic National Committee(DNC) stop accepting soft money contributions if the Republican National Committee (RNC) agrees to do the same as grandstanding—particularly since the RNC raises more soft money than the DNC does. If you are really committed to taking bold action, why not just direct the DNC to stop taking such contributions unilaterally?

Answer:

First, I have asked, and the DNC has agreed, to take some unilateral steps to limit contributions. Specifically, the DNC will adopt the position my campaign took of not accepting contributions from non-citizens and foreign-owned businesses. This will put the DNC at a disadvantage in relation to the RNC, but because I believe it is the right thing to do, we are going forward with this decision. However, I am not willing to have the DNC completely unilaterally disarm. The RNC already raises more and spends more than the DNC. But because we need to reduce the cost of campaigns and because the American people want us to take action now, I am willing to put an end to the soft money system. All the RNC has to do is just say yes.

#### **Immigration**

Question:

Are you going to push for legal immigration cuts in this Congress?

Answer:

Majority Leader Lott made clear recently that legislation to restrict legal immigration is unlikely to be part of the Congressional agenda this year.

Still, this Administration wants to improve the legal immigration system and there are ways that we can continue to make it work better. This includes improving customer service and taking other steps to make the INS more efficient and effective.

It is important that any immigration reform considered by Congress recognize the contribution of legal immigrants to our country. Legal immigration should not be used as an issue to divide us.

**Background:** During last year's debate, the Administration supported a moderate reduction in the level of legal immigration consistent with principles that are pro-family, pro-work and pro-naturalization. Republican leadership has pulled back from addressing cuts to legal immigration because it believes that significant blocks of voters in the last election perceived their party to be anti-immigrant. Senator Spencer Abraham, who is strongly pro-immigration, has replaced Senator Simpson, who favored cuts in immigration levels, as chair of the Senate Judiciary Committee's Immigration Subcommittee. Abraham and others may well spend time criticizing INS operations.

**Question:** 

What is the latest on the fight against illegal immigration?

Answer:

We are moving forward quickly to implement the illegal immigration enforcement bill, which will help our efforts to reduce illegal immigration. These efforts have resulted in unprecedented border control, stronger worksite enforcement to prevent the hiring of illegal workers, and record removals of criminal and other deportable aliens from this country.

We have also just announced a record \$3.1 billion budget for 1997 to support my priority of securing our country's borders. This is a 17% increase over 1996 and a 105% increase during the past four years. We are hiring 1,000 new Border Patrol agents and 350 inspectors. In addition, the new resources will allow us to increase the removal of criminal and other deportable aliens by at least 36% over the record level of 1996.

#### Civil Rights

**Question:** The Supreme Court has requested that the Administration weigh-in on the

<u>Piscataway</u> affirmative action case. How will the Administration respond?

**Answer:** The Justice Department is reviewing the Supreme Court's request and will provide

me with a recommendation. Before I see that recommendation, and the legal analysis on which it is based, I do not want to comment on the Administration's

potential litigating position.

**Background:** The Supreme Court recently asked the Justice Department for its views on whether the Court should hear the <u>Piscataway</u> case. The case arose when the Piscataway, N.J. school board fired a white teacher rather than a black teacher with the same seniority. The school board stated that both teachers were equally qualified and that the decision was not to redress past discrimination, but rather to provide diversity in one of the school's departments. The Bush Administration filed a brief in support of the white teacher. In 1993, your Justice Department sought to reverse this position by submitting a brief in support of the school district. The trial court refused to allow the Justice Department to change sides in this way, instead kicking the Department out of the case. The Supreme Court is essentially asking that the Justice Department reenter the case, and the question is which side its brief will support.

#### Welfare Reform

**Question:** How much money does the President's budget contain for welfare reform?

Answer: As you know, I have not yet sent my budget to Congress. My staff and I are

making final funding decisions and expect to send the budget to the Hill very soon. However, I can say this. There are two sets of numbers for welfare reform in my budget: money for the Welfare to Work Initiative and money to improve areas of the welfare law -- in particular, on legal immigrants and food stamps --

that I have objected to from the beginning.

**Question:** What do you propose to do in your welfare to work initiative?

Answer: The Welfare to Work Initiative is still being designed, but it would help move

hard-to-place welfare recipients off of the welfare rolls and into work. The initiative would likely have two parts: 1) a performance-based welfare-to-work jobs challenge to help states and cities create job opportunities for the hardest to employ recipients, and 2) an enhanced and targeted Work Opportunity Tax Credit to provide the private sector with powerful and new financial incentives to hire

the hard to place welfare recipients.

**Question:** How are you going to move people from welfare to work when there are no jobs?

**Answer:** I believe jobs are available and I expect the welfare rolls to continue to decline.

Minimum wage jobs have always been open, but the package of welfare benefits previously available offered more to recipients than a minimum wage job. Now, with increases in the Earned Income Tax Credit, child care subsidies, and other provisions that makes work pay, welfare recipients can afford to take those available minimum wage jobs. Once working, former welfare recipients will gain

the employment experience necessary to move up the ladder of work.

But, we will need more jobs -- and jobs that pay more than the minimum wage if we are ensure the success of the new welfarc law. I believe that a combination of private sector commitments, such as those made by the CEOs with whom I recently met, economic development, tax credits, additional welfare-to-work funds, and a focus on jobs in the growing technology industry will create the new,

higher paying jobs we need.

**Question:** You've said you're ready to work with Congress to fix the immigrant and food

stamp parts of the welfare law, but some in the Republican leadership say the bill

is fine as it is. Doesn't this mean your proposals will be dead on arrival?

Answer: One of the things I am most encouraged about as I start my second term is that I

believe we are seeing some real changes in our relationship with the Congress. I

truly believe we have gotten past some of the unproductive ways of doing business we have had over the past two years, and that we are learning how to work with one another in a far more constructive fashion.

Clearly I have my priorities and so do they; and I am not so naive as to think that all of our disagreements will be swept away. Nor should they be, since a healthy debate is part of what the American people are paying us for. But I am looking forward to working with the Congress in a continuing process of give and take, and explaining why I think my proposals merit their support.

Question:

You said you were committed to state flexibility in the welfare law, but now there are reports that Secretary Shalala wants to tell Governors how to spend their own money. Isn't that an about-face?

Answer:

Over the past months, Federal and state agencies have been engaged in the massive process of implementing this new law. We have resolved many issues and answered many questions that the states have had, and many are still being resolved. The question here is how to implement the law's requirement that states must continue to spend some of their own dollars to help families. And HHS is working to answer this question expeditiously.

One thing I will say is that we want to make sure that the work requirements in this law are real. We want to be absolutely sure that people on welfare who can work do so, and that this doesn't become a shell game where people are moved from one program to another to get around the bill's fundamental purpose, which is to move people from welfare to work. I think the American people would be very disappointed if that were the outcome, after all the talk they've heard from both sides here in Washington.

Question:

The welfare law gives you the choice of how many disabled children will be cut off of the SSI program. Have you made this decision yet?

Answer:

The Social Security Administration is now working to implement the new law fairly and effectively. Writing this new standard is an important task since it must be consistent with the Congress's intent to tighten eligibility for this program, and also ensure that severely disabled children retain their benefits, including Medicaid. I expect they will finish their work shortly.

SSA is also working to ensure that eligible children have the opportunity to demonstrate that they meet the new standard; that families are aware of their appeal rights; and that government agencies and community and advocacy groups work together to support and assist these families as their eligibility for SSI benefits is redetermined.

#### Crime & Drugs

#### Question:

Recently, in response to the Medicinal Marijuana Initiatives passed in those states, the Administration announced that it was going to start prosecuting doctors in California and Arizona for prescribing marijuana. So-called "Cannabis Clubs" in California are now liberally distributing marijuana, yet the Administration has yet to bring a case.

Is the Administration backing off this initial threat to prosecute doctors in those states?

#### Answer:

There was no threat involved here.

I strongly believe that we need to ensure that all Americans have access to safe and effective medicine. But these two propositions send the wrong message to children. They undermine the concerted efforts of parents, educators, businesses, elected leaders, community groups and others to achieve a healthy, drug-free society.

That is why I directed General McCaffrey to provide me with recommendations on a Federal response to these propositions and to any efforts in other states to pass similar propositions.

And our response has been simple and direct -- we will continue our obligation to enforce Federal drug laws. No one is singled out. It does not matter if you are a doctor, a school bus driver, a Federal contractor, or a nuclear regulatory worker. As both General McCaffrey and Attorney General Reno stated, Federal prosecutors will enforce our laws on a case-by-case basis -- as we always do.

#### Education

Question:

Last week in Chicago you called for national standards in education. You said they should be national, but not federal. Why do we need them, and, if the federal government shouldn't establish them, how do you propose to create them?

Answer:

We need national standards for what students should learn because every student, every parent, every teacher, and every school must know what is expected of them, and must be able to measure their progress against these standards. While I believe in local control of education -- and we have local control right now -- there must be common expectations for students throughout the country. Algebra ought to be the same no matter where it is taught.

There is much available that states and school districts can use right now. The National Council of Teachers of Mathematics has developed widely accepted standards for math. There are similar standards for science. And last week Secretary Riley and I announced that an international test in math and science -- one which shows clearly what world class achievement levels are -- will be available for local school systems and states to use. This will enable them to tell if their students are performing at high levels, and more importantly, if they have a curriculum in place that can help students reach these high standards. I urge as many school districts and states as possible to take advantage of this possibility.

Question:

Last week you announced that students in some wealthy suburban Chicago communities scored very high on an international test in math and science; you called for national standard; and you urged other school systems to test their students in the same way. Don't we know already that students in low income communities will score much lower than the rich students? If all students are held to these same high standards, what will you do to make sure that low income students in our cities, who don't have the advantages that those suburban students have, can do well on the test?

Answer:

First, let me say that the point of giving this international test to more students, including those in our urban systems, is not to see who wins and who loses. It is to make sure that the people running those systems, and the people who send their students to those schools or who teach in them, have an honest assessment of how well they do compared to tough international standards.

Let me also say that I firmly believe that every child in America, no matter what their family circumstances and even if they live in our poorest rural areas or cities, can learn to these world class standards. You just need to think of all those students in inner city Los Angeles that Hymie Escalante -- the subject of the

# Withdrawal/Redaction Marker Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
001b. email attachment	Campaign Finance Reform [partial] (1 page)	01/31/1997	P5

#### **COLLECTION:**

Clinton Presidential Records
Automated Records Management System (Email)
OPD ([From Elena Kagan])

OA/Box Number: 250000

#### FOLDER TITLE:

[01/27/1997-02/04/1997]

2009-1006-F

kc207

#### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- Pl National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office 1(a)(2) of the PRA
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA.
  - C. Closed in accordance with restrictions contained in donor's deed of gift.
- PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).
- RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

movie Stand and Deliver --helped to take and pass Advanced Placement courses in Calculus when most people didn't even think they could learn algebra, to realize that we can set high expectations for all of our students.

What we have learned from these tests is that the countries that outperform us do so because of what happens in the classroom, much more than what happens outside of it. They have high expectations for their students. They have a challenging curriculum that is focused on a few topics each year. They teach in depth, so that students really understand the material. There is no reason in the world that we can't do that in every school in this country, no matter where it is.

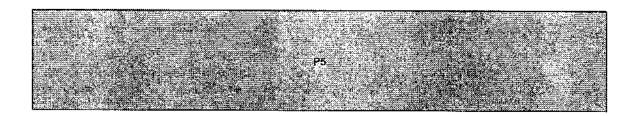
(001b)

#### Question:

What is your view on the ongoing ebonics debate? Is this a good way to help African-American students learn English? Should federal funds for bilingual education or Title 1 be available for this?

I am opposed to using federal funds to teach ebonics. I agree with Secretary Riley, who said several weeks ago that teaching ebonics is the wrong way to go about helping children reach high standards. All students need to learn to speak Standard English.

If there is one good thing that has emerged from this debate it is the renewed attention to the need to improve minority achievement in our schools. That is the real issue we need to focus on.



Automated Records Management System Hex-Dump Conversion

Dennis K. Burke 01/31/97 06:15:39 PM Record Type: Record

To: Elena Kagan/OPD/EOP

PM -----

CC:

Subject: More SOTU comments for Bruce

I talked to Kent Markus at Justice and here are his comments:

- 1. He wanted to know if we mention "civil rights" anywhere in the speech. The AG thinks it is an area that at the minimum just needs to be mentioned so that no one can accuse us of not mentioning it.
- 2. He wanted to know where we got the 100,000 criminal aliens goal -- I assumed Steve was looking into that and has been working w/ INS. He did note as an aside that saying "We should" is not as strong as just "Our goal is..."
- 3. He recommends that we mentioned youth alcohol abuse somewhere -- it could fit at the end of "My balanced budget includes the largest anti-drug effort ever: to stop drugs at their source, punish those who push them, and steer young people away from drugs and alcohol."
- 4. On the Youth Violence Bill paragraph, here are some points I talked through with him:

Change Brady/juvenile sentence to: "Extends the Brady law check to prevent violent juveniles from ever buying a handgun." The current sentence says "extends the Brady Bill so a minor ...." But technically Brady does not disqualify an individual from buying a handgun -- the 1968 Gun Act does that; Brady is a check of that disqualification. Not an earth-crushing distinction, but the rewrite is not bad rhetorically and more correct.

Change Safety lock sentence: "requires gun safety locks to help prevent theft and tragic accidents." This takes out "trigger" which is awkward (and actually incorrect because the lock is not on the trigger). "Help" gives us some wiggle room in case someone claims these locks will have no impact. "Theft and tragic accidents" sounds better than "unauthorized use."

Provide resources sentence: wants us to ad in this sentence "provides resources to communities so they can deal with truancy, school

violence, and can keep schools...." AG wanted us to emphasize that the resouces are going to the "community" and we have a grant program in the bill -- separate from the Afterschool program -- for anti-truancy, school violence programs, curfews, etc.

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 1-FEB-1997 16:22:35.00

SUBJECT: sotu

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

#### TEXT:

Realizing that I may be taking on someone's favorite line (perhaps even yours), i'm nonetheless going to say that the quote from Isaiah is the most preposterously presumptuous line i have ever seen -- and the President would deserve it if the press really came down on him for this.

Clifford J. Gabriel 01/31/97 07:32:40 PM Record Type: Record

To: Elena Kagan/OPD/EOP
cc: John H. Gibbons/OSTP/EOP
Subject: Children's Initiative

Elena: Attached is some suggested wording for the State of the Union on a more comprehensive approach to health, social well being and cognitive development of children. I believe this captures what OSTP and DPC has agreed to do through the joint working group and adds some needed context to children's issues. I hope this is useful. Cliff

Besides raising educational standards, we must prepare all our children to learn. Over the next four years, my Administration will advance a comprehensive program on the health, social well-being, and cognitive development of children. We need to improve the health and nutrition of our children; to keep our children away from drugs, tobacco, and other substances and activities hazardous to their well-being; and to better understand the developmental aspects of learning. Research in these areas will play a critical role, just as it did in the development of the successful Head Start program. My balanced budget expands Head Start by one million children by 2002.

I am pleased to announce we will convene a White House Conference on Early Learning and the Brain this spring, to apply the newest scientific insights toward understanding how young children learn. It is never too early to learn, and we can never do too much to help them. I am also establishing a Children, a Research Task Force that will link federal agencies, policy makers, and the scientific community to identify the most important needs and opportunities in child and family research.

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 1-FEB-1997 16:55:04.00

SUBJECT: Re: sotu

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
laugh at your own peril
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 1-FEB-1997 16:29:05.00

SUBJECT: teams

TO: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

TEXT:
so on your list of teams, where's my asst??
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 1-FEB-1997 17:09:57.00

SUBJECT: Re: FLOTUS speaking to prayer breakfast on Weds. on welfare to work

TO: Pauline M. Abernathy ( CN=Pauline M. Abernathy/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: John P. Hart ( CN=John P. Hart/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

CC: Lyn A. Hogan ( CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

yes, that's fine
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 1-FEB-1997 16:12:06.00

SUBJECT: sotu speech

TO: Stephen C. Warnath ( CN=Stephen C. Warnath/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
There's a line in the SOTU that reads: "We should set a goal to deport a record 100,000 criminals and other illegal aliens this year." Any problems?
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 1-FEB-1997 15:08:03.00

SUBJECT: disability regs

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TO: Stephen C. Warnath ( CN=Stephen C. Warnath/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
Thanks for the memo. Could you get me a copy of the reg and guidance, with the relevant pages of the latter marked? Many thanks.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:09:44.00

SUBJECT: Re: Early Childhood Research

TO: Carol_Rasco ( Carol_Rasco @ ed.gov @ INET @ LNGTWY [ UNKNOWN ] )

READ:UNKNOWN

TEXT:
Carol: Many thanks. 1 think Bruce and I are going to ask Nicole to go to each of these meetings. And I would love a packet of newsletters, previous reports, etc.
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
```

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:06:53.00

SUBJECT: campaign finance

TO: Paul J. Weinstein Jr. ( CN=Paul J. Weinstein Jr./OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

#### TEXT:

Do you have more recent drafts of the campaign finance principles and the side-by-side? Or do I have the latest?

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:19:51.00

SUBJECT: welfare budget rollout materials

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN
```

#### TEXT:

I don't like the "moderating harsh impacts" language on pp. 1-2. It sounds as if we think the whole law has a harsh impact. Can't we refer more specifically to what we don't like and think needs fixing? Also on the last page, the first bullitt is incomprehensible. And I'm not sure I understand the second either. Thanks.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
```

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:13:53.00

SUBJECT: 0-3 stuff

TO: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] ) READ:UNKNOWN

#### TEXT:

- 1. Could you go to the meetings Carol mentioned in her e-mail to us and report back if anything interesting happens? Thanks.
- 2. I believe Bruce is going to have a discussion with the First Lady on dates for the 0-3 Conference. There's some thinking that it should be later than originally planned. I have your scheduling requests, which look great -- except that we are still indefinite on the timing. Let's wait for a bit more guidance before we turn them in.

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:06:07.00

SUBJECT: campaign finance

TO: WEINSTEIN\_P ( WEINSTEIN\_P @ A1 @ CD @ LNGTWY { EOP ] ) (OPD)

READ: UNKNOWN

#### TEXT:

Do you have more recent drafts of the campaign finance principles and the side-by-sides? Or do I have the latest?

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:15:12.00

SUBJECT: 0-3

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )
READ:UNKNOWN
```

#### TEXT:

A reminder that you should have a conversation with the First Lady and'or Melanne on dates for the 0-3 Conference. I think you should convince her to do it a bit later than originally planned.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:07:54.00

SUBJECT: child welfare

TO: Lyn A. Hogan ( CN=Lyn A. Hogan/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:

Could you come talk with me, at your convenience, re your child welfare

memo and the HHS response to the adoption directive? Thanks.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:22:40.00

SUBJECT: Re: Disability work incentives

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: REED_B ( REED_B @ A1 @ CD @ LNGTWY [ EOP ] ) (OPD)

READ:UNKNOWN

TEXT:

My vote is to do it. These are excellent proposals, and we should make sure the people who care about them know about them.
```

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:46:21.00

SUBJECT: abortion

TO: Sylvia M. Mathews ( CN=Sylvia M. Mathews/OU=WHO/O=EOP @ EOP [ WHO ] )

READ: UNKNOWN

#### TEXT:

I think most of the matters we've been exchanging phone calls about (women's health, etc.) have taken care of themselves. The only outstanding issue is the DOJ response to abortion clinic violence. FYI: the DPC and Counsel's Office have jointly asked DOJ to examine its policy on protection of clinics and report back to us with any proposed changes. I'll let you know if anything important comes of this process.

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 2-FEB-1997 17:38:02.00

SUBJECT: steve waldman phone call

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

#### TEXT:

Steve Waldman wanted you to know about a conversation he had with a person from the National Council of Churches who runs an umbrella program involving the service activities of 15 different religious denominations. This person assured Waldman that if the President calls for faith-based service in the way you and Waldman have previously discussed, there will be an immediate response: a dramatic increase in the number of people doing service through faith-based groups.

ARMS Email System Page 1 of 1

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 20:01:43.00

SUBJECT: outreach list

TO: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP { OPD ] )

READ:UNKNOWN

TEXT:

When you have your list, please e-mail it to Eli Attie. Thanks much.
```

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 10:56:12.00

SUBJECT: State of Union/Budget

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

TEXT:

----- Forwarded by Elena Kagan/OPD/EOP on 02/03/97 10:55

AM -----

FLEMING\_P @ A1 02/03/97 09:44:00 AM

Record Type: Record

To: Paul J. Weinstein Jr.

cc: Elena Kagan

Subject: State of Union/Budget

I spoke with Elena following the staff meeting and this is what

we

agreed on. I will make calls tomorrow re both items. The SOU language will soften the negatives of the budget numbers a

little.

Today, Nancy-Ann and I are meeting with the head of AIDS Action Council, Daniel Zingale, to brief him. We will ask him to keep the numbers confidential, although they have already leaked.

Others I will call include Miguelina Maldonado, National Minority AIDS Council; Cornelius Baker, National Assn. of People with

AIDS;

Jane Silver, American Foundation on AIDS Research; Scott Hitt, Pres. Advisory Council on AIDS; Julie Scofield, National Association of State and Terr. AIDS Directors; David Harvey, AIDS Policy Center for Children; Winnie Stachelberg, Human Rights Campaign Fund; Callie Gass, National AIDS Fund.

Even though the AIDS numbers are quite good in the context of the overal discretionary budget, the groups will be upset about the Ryan White numbers, especially the Title 2 amount which includes the AIDS Drug Reimbursement Program (this has an increase of

\$15M)

as compared to last year when the Pres. submitted a budget amendment adding to ADAP for a grans total of . Also, The \$5 M for Title 1 will be a

problem for them. Then, of course, the Medicaid cap is causing great concern. I fully expect some statements from them blasting the budget on these points.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 12:10:23.00

SUBJECT: Re: I faxed you earlier the SOTU health comments from Chris and me

TO: Pauline M. Abernathy ( CN=Pauline M. Abernathy/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
got it. thanks. and chris just talked with bruce
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )
CREATION DATE/TIME: 3-FEB-1997 12:18:16.00
SUBJECT: Summary of roll-out activities and revised talking points on SOTU
TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )
READ: UNKNOWN
TEXT:
did you get this??
----- Forwarded by Elena Kagan/OPD/EOP on 02/03/97 12:17
PM -----
Eli G. Attie
02/03/97 12:16:49 PM
Record Type: Record
       See the distribution list at the bottom of this message
To:
cc:
Subject: Summary of roll-out activities and revised talking points on SOTU
```

#### Message Sent

```
To:
Stephen B. Silverman/WHO/EOP
Kathryn O. Higgins/WHO/EOP
Julie E. Mason/WHO/EOP
Michelle Crisci/WHO/EOP
Marcia L. Hale/WHO/EOP
John L. Hilley/WHO/EOP
Jonathan A. Kaplan/OPD/EOP
Gene B. Sperling/OPD/EOP
MCAFEE_F @ A1 @ CD @ LNGTWY
Elena Kagan/OPD/EOP
Susan A. Brophy/WHO/EOP
John Podesta/WHO/EOP
Sylvia M. Mathews/WHO/EOP
Victoria Radd/WHO/EOP
```

#### TEXT:

Unable to convert ARMS\_EXT: [ATTACH.D2] MAIL49434433X.016 to ASCII, The following is a HEX DUMP:

FF5750438A040000010A0201000000205000000F028000000200004E65C6922F894ABDB88AA6
559306029D4C0D8FF0CFAF55DFD0E5E67CC75498914E69B9D2301C1B6FF4DFED5FC9E2595938EA
6C5AF9EAC8F966120A6C3E013CBB58F56C5F5885EF2B1E68AC68EA839C93D1ED52B9951B969109
A048BF4EC58CE708FA121B8891E4B8519FC79216AD7FC984F4F8948DA8FA27027933B4B112BCEF
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## February 3, 1997

## MEMORANDUM FOR DISTRIBUTION

FROM: COMMUNICATIONS

SUBJECT: STATE OF THE UNION/BUDGET ROLL-OUT

Attached is a revised summary of State of the Union/Budget roll-out activities for the next two days, as reported by various offices during this morning's 8:30 a.m. senior staff meeting. Also attached are current talking points on the State of the Union address.

# STATE OF THE UNION/BUDGET ROLL-OUT SCHEDULE (as of Monday, February 3, 1997)

## Monday, February 3

## Principals:

POTUS/VP meeting with NGA at White House POTUS/VP drop-by DGA Reception

## Intergovernmental:

Governors stake-out after NGA roundtable meeting at White House

#### Cabinet:

Brief Cabinet public affairs directors on week-ahead (Haas, Raines) Brief Cabinet on budget and State of the Union (Bowles, Raines, Sperling, Baer, Lewis)

## Congress:

Brief Democratic press secretaries (McCurry, Lewis)

#### **Public:**

Phone briefing for economists (Bowles, Sperling, Raines, etc.)
Preview SOTU conference calls with national leaders (OPL -- list to come)
(Note: Sperling briefed business representatives last Thursday re: budget)

## Tuesday, February 4

#### Principals:

POTUS -- State of the Union Address VP -- lunch with network anchors

## Intergovernmental:

Governors may attend SOTU, work on post-SOTU press

#### Cabinet:

Calls to major editorial boards (Media Affairs will assign)

## Congress:

Briefing for Senate Democratic Caucus (Bowles, Rubin, Raines, Hilley)

## Press:

Morning news shows (Shear)

3 pm: Meeting with network correspondents (Bowles, Raines)

4 pm: Brief WH reporters (Bowles, Raines)

Speech excerpts distributed for evening news

Talk radio interviews after speech

## Wednesday, February 5

### Principals:

POTUS travels to Georgia: HOPE Scholarships plus K-12 event

### Intergovernmental:

Zell Miller with POTUS

#### Cabinet:

Pentagon briefs on budget, embargoed for Thursday Press outreach -- as requested by Media Affairs (regional radio interviews, etc.)

#### Congress:

Max Cleland, Paul Coverdell invited to travel with POTUS

5-11 pm: Briefings for Hill Democrats (Rubin, Raines, Hilley, Lew, Robertson)

House Democrats

House Coalition Budget Group

Senate Legislative/Staff Directors

House Legislative/Staff Directors

Staff from Appropriations/Tax-writing/Budget committees

Medicare/Medicaid (Jennings/Tarplin/Vladek/Min)

Education-related committees (Apfel)

Welfare-related committees (DPC/OMB/HHS)

Senate Finance/House Ways and Means (Summers)

#### Press:

McCurry briefs wires on budget (embargoed)

Regional satellite tour, radio and network affiliate services

Conference calls with specialty press Interview with JET Magazine

## Public Outreach:

Breakfast with Business Roundtable chairs (Rubin, Sperling) Conference for 200 constituency leaders (OPL) Targeted outreach -- list to come (OPL)

## TALKING POINTS ON THE STATE OF THE UNION ADDRESS Monday, February 3, 1997

A concrete action plan. In his Inaugural address, President Clinton presented his larger vision of preparing America for the 21st Century. In the State of the Union and budget, the President will present his clear, concrete and consistent action plan to implement that vision.

At a time of peace and prosperity, our great enemy is inaction. The President will emphasize the unique opportunity America faces to build on the strong economic foundation we have established, and also the importance of taking action now to share the 21st Century.

Balancing the budget to keep the economy strong and investing in critical priorities. The President will demonstrate that he has moved the country beyond the false choices of the past -- that we can finish the work of balancing the budget, to lower interest rates and keep the economy growing, while still investing in those things that help the American people thrive and our economy grow.

Working together with all sectors of society. The President will stress the responsibility shared by all sectors of society (states, localities, businesses, communities and families) to work together to meet our challenges. In his address, he will issue a call to action that must be answered by all Americans, and he will highlight those who are already stepping up to the challenge of preparing America for the 21st Century.

Key points to emphasize: education, leadership in the world and unity. The President's address will place a special focus on these three areas -- giving our children a world-class education for the 21st Century, remaining the world's indispensable nation, and forming a stronger, more perfect union here at home.

## STATE OF THE UNION ADDRESS -- THEMATIC OUTLINE Monday, February 3, 1997

- 1. Finishing the unfinished business of our country. The President will open with a strong statement of his determination to finish the job of balancing the budget, reforming welfare and reforming campaign finance laws, to lay the foundation for preparing America for the 21st Century.
- 2. Strengthening education as the number-one priority. The President will emphasize that nothing is more important to preparing America for the 21st Century than giving our children a world-class education. That is why the President is proposing the largest education budget in history, providing record investments from pre-school to high school to college, and he is focussing on the responsibility all families and communities share to renew our schools at all levels. His address will place a special focus on the need to set the highest standards for students, teachers and schools.
- 3. Harnessing the powerful forces of knowledge, science, and technology. In the first State of the Union to be carried live over the Internet, the President will discuss his plans to spread the benefits of technology and research to all Americans, from our schools to our hospitals to our homes.
- 4. Building stronger families to help parents pass on their values to their children, and stronger communities to prepare America for the 21st Century. The President will talk about the need to strengthen America's families by expanding Family Leave, and continuing to expand access to health care step-by-step; and the need to strengthen our communities by revitalizing urban communities, protecting our environment, pressing the fight against crime and drugs, expanding national service and celebrating culture and the arts.
- 5. Keeping American leadership strong. The President will place a special focus on keeping America strong, by maintaining our role as the world's indispensable nation. This includes building an undivided, democratic Europe; building an Asian-Pacific community; prospering in the global economy; remaining a force for peace throughout the world; moving strongly against new threats to our security, and maintaining the tools to meet these challenges.
- **6. Remaining strong as One America.** Following through on his Inaugural address, the President will issue a strong call for unity -- emphasizing that our diversity is a great strength as we move into the 21st Century.

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 09:59:32.00

SUBJECT: Re: 0-3 stuff

TO: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )

READ: UNKNOWN

#### TEXT:

You're way ahead of me. That's great. On the dates: we agree that there are dangers of seeming a johnny-come-lately. But especially if we want to link up the conference with real policy initiatives, there are also dangers of going ahead before we're really ready. We've been getting that message from a bunch of cabinet secretaries, and I think Bruce wants at least to reopen this question. Talk to you soon.

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 09:55:28.00

SUBJECT: Re: meeting tomorrow on Congressional Testimony on Welfare Reform

TO: Jill M. Pizzuto ( CN=Jill M. Pizzuto/OU=OMB/O=EOP @ EOP [ OMB ] )

READ:UNKNOWN

TEXT:
yes, Ican
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )
CREATION DATE/TIME: 3-FEB-1997 12:49:15.00
SUBJECT: Re: meeting tomorrow on Congressional Testimony on Welfare Reform
TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )
READ: UNKNOWN
TEXT:
----- Forwarded by Elena Kagan/OPD/EOP on 02/03/97 12:48
PM -----
Bruce N. Reed
02/03/97 12:49:13 PM
Record Type: Record
       Elena Kagan/OPD/EOP
To:
cc:
Subject: Re: meeting tomorrow on Congressional Testimony on
Welfare Reform
```

You and Diana should go

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 10:55:00.00

SUBJECT: Re: Disability work incentives

TO: Christopher C. Jennings ( CN=Christopher C. Jennings/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

CC: reed_b ( reed_b @ al @ cd @ lngtwy [ EOP ] ) (OPD)

READ:UNKNOWN

CC: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
agreed
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 10:54:28.00

SUBJECT: Re: Not urgent - ethics question

TO: Diane C. Regas ( CN=Diane C. Regas/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
kathy whalen is the right person to ask
```

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 12:48:16.00

SUBJECT: Re: meeting tomorrow on Congressional Testimony on Welfare Reform

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
that's what i figured. just wanted you to know.
```

RECORD TYPE: PRESIDENTIAL (NOTES MAIL) CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] ) CREATION DATE/TIME: 3-FEB-1997 09:55:45.00 SUBJECT: meeting tomorrow on Congressional Testimony on Welfare Reform TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] ) READ: UNKNOWN TEXT: ----- Forwarded by Elena Kagan/OPD/EOP on 02/03/97 09:55 Jill M. Pizzuto 02/03/97 09:44:29 AM Record Type: Record Elena Kagan/OPD/EOP, Diana Fortuna/OPD/EOP To: See the distribution list at the bottom of this message cc: meeting tomorrow on Congressional Testimony on Welfare Reform Subject:

there will be a meeting tomorrow w/ Ken, SSA (Judy Chesser), Labor (Geri Palast), HHS (Rich Tarplin) & AG (Yvette Jackson / Cheryl Macias) to discuss congressional testimony on Welfare Reform. Ken would like to invite DPC to attend as well.

Meeting is at 10:15 in RM 248. Diana -- please let me know if you and/or Elena can be there.

fyi -- each agency is allowed one other person to attend, w/ the exception of HHS who can bring two.

thanks.

Message Copied

To:

Kenneth S. Apfel/OMB/EOP

Barry White/OMB/EOP
Keith J. Fontenot/OMB/EOP

Cynthia M. Smith/OMB/EOP

Larry R. Matlack/OMB/EOP

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 3-FEB-1997 12:38:56.00

SUBJECT: Re: Kennedy Center

TO: Cathy R. Mays ( CN=Cathy R. Mays/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT: seen it already. the next time i'm over, i'll look at the schedule. thanks.
```

Stephen C. Warnath 02/03/97 04:01:21 PM Record Type: Record

To: Elena Kagan/OPD/EOP

cc:

Subject: Re: sotu speech

PM -----

INS requests that this language about setting a goal of 100,000 not be used.

INS' target for this FY year is 93,000 deportations. I assume that someone at the White House has taken an average of about 10,000 deportations a month that this figure reflects and extended it beyond the fiscal year to the end of the calender year to get 100,000. INS is concerned for a variety of reasons -- including that they may be sued on some of the new provisions of law that effect deportation which could disrupt their deportation program this year and make it difficult to reach their target. Therefore, they advise that the President should not highlight this is the State of the Union. Let me know if you have any other questions.

Are there other immigration -- legal or illegal -- points made in the speech draft? I have not seen a copy.

thanks

Dennis K. Burke

02/04/97 10:08:42 AM Record Type: Record

To: Elena Kagan/OPD/EOP

CC;

Subject: Latest SOTU language

One suggested change:

the brady sentence now reads: "that extends the Brady Bill so violent teenage criminals will not be able to buy handguns."

Teenagers are already prohibited from buying handguns. The Youth Handgun Safety Act in the 1994 Crime Bill made it illegal for anyone under 18 to have a gun (w/ certain hunting, parent, etc. exceptions).

What the provision in the Gang Bill would do is lead to a background check on juvenile records -- if the potential gun buyer committed a violent offense as a juvenile, it will now show up on the Brady check.

I think this sentence can be easily fixed by changing "not" to "never."  $\label{eq:can} % \begin{center} \beg$ 

```
RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
```

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 4-FEB-1997 14:12:14.00

SUBJECT: attached

TO: Jason S. Goldberg ( CN=Jason S. Goldberg/OU=WHO/O=EOP @ EOP [ WHO ] )

READ: UNKNOWN

TEXT:

I hear you need this.

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT: [ATTACH.D46] MAIL43911543Z.016 to ASCII, The following is a HEX DUMP:

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# A CALL TO ACTION FOR AMERICAN EDUCATION IN THE 21ST CENTURY

In his State of the Union address tonight, the President will make clear that his number one priority for the next four years is to ensure that Americans have the best education in the world. He will issue a 10-point call to action for American education in the 21st Century to enlist parents, teachers, students, business leaders, local and state officials in this effort:

- Set rigorous national standards, with national tests in 4th grade reading and 8th grade math to make sure our children master the basics. Every 4th grader should be able to read; every 8th grader should know basic math and algebra. To help make sure they do, the President is pledging the development of national tests in 4th grade reading and 8th grade math, and challenging every state and community to test every student in these critical areas by 1999. These tests will show how well students are doing compared to rigorous standards and to their peers around the country and the world. They will help parents know if their children are mastering critical basic skills early enough to succeed in school and in the workforce. Every state and school should also set guidelines for what students should know in all core subjects. We must end social promotion: Students should have to show what they've learned in order to move from grade school to middle school and from middle school to high school. We must make sure a high school diploma means something.
- Make sure there's a talented and dedicated teacher in every classroom. In addition to the talented and dedicated teachers already in the classroom, two million new teachers will be needed over the next ten years to replace retirees and accommodate rapidly growing student enrollments. We must take advantage of this opportunity to ensure teaching quality well into the 21st Century by challenging our most promising young people to consider teaching as a career, setting high standards for entering the teaching profession, and providing the highest quality preparation and training. We should reward good teachers, and quickly and fairly remove those few who don't measure up. The President's education budget will make it possible for 100,000 master teachers to achieve national certification from the National Board for Professional Teaching Standards over the next ten years.
- Teach every student to read independently and well by the end of the 3rd grade.

  Reading is the key to unlocking learning in all subjects. While America's 4th graders read on average as well as ever, more than 40 percent cannot read as well as they must to succeed later in school and in the workforce. Research shows that students unable to read well by the end of the 3rd grade are more likely to become school dropouts and truants,

and have fewer good options for jobs. The President's "America Reads" challenge is a nationwide effort to mobilize a citizen army of a million volunteer tutors to make sure every child can read independently by the end of the 3rd grade. Parents, teachers, college students, senior citizens, and others can all pitch in to give children extra help in reading during the afternoons, weekends, and summers. At the same time, schools must strengthen the teaching of reading in the school day, and the President's budget invests more in programs that address reading achievement in school.

Expand Head Start and challenge parents to get involved early in their children's learning. A child's learning begins long before he or she goes to school. That's why the President's budget expands Head Start to cover one million children by 2002. Parents are their children's first teachers, and every home should be a place of learning. The President and First Lady will convene a Conference this spring to review recent scientific discoveries on early child learning and to show how parents, teachers, and policymakers can use this new knowledge to benefit young children. And in June, the Vice President and Mrs. Gore will host their sixth annual family conference, and focus on the importance of parents' involvement throughout a child's education.

**Expand choice and accountability in public education.** The President has challenged every state to let parents choose the right public school for their children. Innovation, competition, and parental involvement will make our public schools better. We must do more to help teachers, parents, community groups, and other responsible organizations to start charter schools—innovative public schools that stay open only as long as they produce results and meet the highest standards. The President's budget doubles funding to help start charter schools so that there will be 3,000 charter schools at the dawn of the 21st Century, providing parents with more choices in public education.

Make sure our schools are safe, disciplined and drug-free, and instill American values. Students cannot learn in schools that are not safe and orderly and do not promote positive values. We must find effective ways to give children the safe and disciplined conditions they need to learn, such as by promoting smaller schools, fair and rigorously enforced discipline codes, and teacher training to deal with violence. We should continue to support communities that introduce school uniforms and character education, impose curfews, enforce truancy laws, remove disruptive students from the classroom, and have zero tolerance for guns and drugs. We should also keep schools open later as safe havens from gangs and drugs, expanding educational opportunities for young people in the afternoons, weekends, and summers, and providing peace of mind for working parents.

Modernize school buildings and help support school construction. Just as we face unprecedented and growing levels of student enrollment, a recent report by the General Accounting Office shows that a third of our nation's schools need major repair or outright replacement. To keep children from growing up in schools that are falling down, the Administration has proposed \$5 billion to help communities finance \$20 billion in needed school construction over the next four years.

Open the doors of college to all who work hard and make the grade, and make the

13th and 14th years of education as universal as high school. To prepare ourselves for the 21st Century, we must open the doors of college to all Americans and make at least two years of college as universal as high school is today. The President's HOPE scholarship, a \$1,500 tax credit for college tuition, would be enough to pay for a typical community college tuition or provide a solid down payment for four-year colleges and universities. The President also is proposing a \$10,000 tax deduction for any tuition after high school, an expanded IRA to allow families to save tax-free for college, and the largest increase in Pell Grants for deserving students in 20 years.

- Help adults improve their education and skills by transforming the tangle of federal training programs into a simple skill grant. Learning must last a lifetime, and all our people must have the chance to learn new skills. Adults should take on the responsibility of getting the education and training they need, and employers should support their efforts to do so. The President's G.I. bill for workers would provide a simple skill grant that would enable eligible workers to get the education and training they need.
- Connect every classroom and library to the Internet by the year 2000 and help all students become technologically literate. Our schools must now prepare for a transition as dramatic as the move from an agrarian to an industrial economy 100 years ago. We must connect every classroom and library to the Internet by the year 2000, so that all children have access to the best sources of information in the world. The President is proposing to double the funding for America's Technology Literacy Challenge, catalyzing private-public sector partnerships to put the Information Age at our children's fingertips. CEOs of some of America's most innovative technology and communications firms have already responded to the President's challenge to work with schools to get computers into the classroom, link schools to the Internet, develop effective educational software, and help train our teachers to be technologically literate.

RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 4-FEB-1997 10:51:21.00

SUBJECT: enclosed

TO: Michael Cohen ( CN=Michael Cohen/OU=OPD/O=EOP @ EOP [ OPD ] )

READ: UNKNOWN

TEXT:

THE PROPERTY OF THE PROPERTY O

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

Unable to convert ARMS\_EXT:[ATTACH.D75]MAIL49279343I.016 to ASCII,

The following is a HEX DUMP:

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### A CALL TO ACTION FOR AMERICAN EDUCATION IN THE 21ST CENTURY

To prepare America for the 21st Century, we need strong, safe schools with clear standards of achievement and discipline, and talented and dedicated teachers in every classroom. In today's economy, our young people must master the basics and have greater knowledge and skills than ever before. All of us must get serious about raising standards and improving the quality of our schools. Every 8-year-old must be able to read, every 12-year-old must be able to log onto the Internet, every 18-year-old must be able to go to college, and all adults must be able to keep on learning.

Today, America has the strongest economy and the strongest democracy in the world. We will not have them 50 years from now unless we make American education, like America itself, the envy of the world. Together, we must commit ourselves to a bold plan of action.

- Set rigorous national standards, with national tests in 4th grade reading and 8th grade math to make sure our children master the basics. Every 4th grader should be able to read; every 8th grader should know basic math and algebra. To help make sure they do, the President is pledging the development of national tests in reading and math, and challenging every state and community to test every student in these critical areas by 1999. These tests will show how well students are doing compared to rigorous standards and to their peers around the country and the world. They will help parents know if their children are mastering critical basic skills early enough to succeed in school and in the workforce. Every state and school should also set guidelines for what students should know in all core subjects. We must end social promotion: Students should have to show what they've learned in order to move from grade school to middle school and from there to high school. We must make sure a high school diploma means something.
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Better education is everybody's responsibility. The American way of life depends on providing all our young people — rich or poor; from a city, suburb, or small town; citizen or recent immigrant — the challenging education they need to participate in our democracy and succeed in the economy of the 21st Century. The President's balanced budget makes an unprecedented commitment to education of \$51 billion next year alone, and his education plan for America's future charts a course toward sustaining and expanding the American dream. But it will take every American getting involved and working together to make sure that all our people have the best education in the world.

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)
CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )
CREATION DATE/TIME: 4-FEB-1997 18:04:40.00
SUBJECT: Brain development conference
TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )
READ: UNKNOWN
TEXT:
note my new pen pal
----- Forwarded by Elena Kagan/OPD/EOP on 02/04/97 06:03
PM -----
       Carol Rasco @ ed.gov
       02/04/97 07:02:00 PM
Record Type: Record
To: Elena Kagan
Subject: Brain development conference
    I visited with Rob Reiner and crew this afternoon at the National
    Education Goals Panel meeting. They are eager for the meeting
    tomorrow with Bruce; they have made a phenomenal impact on governors
    during the last two days and on the state legislators at the Panel
    meeting today. For those of us who have tried to work hard on early
    childhood development for years it is so exciting!
    They are hopeful you will be in the meeting with them.
    Happy State of the Union!
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04 Feb 1997 18:01:13 -0700 (MST)
Received: from smtpgwy1.ed.gov (smtpgwy1.ed.gov [165.224.217.37])
by oeri.ed.gov (8.7.5/8.7.3) with SMTP id SAA26884 for <kagan e@a1.eop.gov>;
Tue, 04 Feb 1997 18:02:46 -0500 (EST)
Received: from ccMail by smtpgwy1.ed.gov (IMA Internet Exchange 1.04b)
 id 2f7bf910; Tue, 04 Feb 1997 18:00:33 -0500
Content-description: cc:Mail note part
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 4-FEB-1997 19:11:15.00

SUBJECT: Re: tomorrow's Reiner meeting

TO: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )

READ:UNKNOWN

TEXT:
This all seems exactly right. THANKS.
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The following is a HEX DUMP:

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  Reading is the key to unlocking learning in all subjects. While America's 4th graders read on average as well as ever, more than 40 percent cannot read as well as they must to succeed later in school and in the workforce. Research shows that students unable to read well by the end of the 3rd grade are more likely to become school dropouts and truants,

and have fewer good options for jobs. The President's "America Reads" challenge is a nationwide effort to mobilize a citizen army of a million volunteer tutors to make sure every child can read independently by the end of the 3rd grade. Parents, teachers, college students, senior citizens, and others can all pitch in to give children extra help in reading during the afternoons, weekends, and summers. At the same time, schools must strengthen the teaching of reading in the school day, and the President's budget invests more in programs that address reading achievement in school.

- Expand Head Start and challenge parents to get involved early in their children's learning. A child's learning begins long before he or she goes to school. That's why the President's budget expands Head Start to cover one million children by 2002. Parents are their children's first teachers, and every home should be a place of learning. The President and First Lady will convene a Conference this spring to review recent scientific discoveries on early child learning and to show how parents, teachers, and policymakers can use this new knowledge to benefit young children. And in June, the Vice President and Mrs. Gore will host their sixth annual family conference, and focus on the importance of parents' involvement throughout a child's education.
- Expand choice and accountability in public education. The President has challenged every state to let parents choose the right public school for their children. Innovation, competition, and parental involvement will make our public schools better. We must do more to help teachers, parents, community groups, and other responsible organizations to start charter schools—innovative public schools that stay open only as long as they produce results and meet the highest standards. The President's budget doubles funding to help start charter schools so that there will be 3,000 charter schools at the dawn of the 21st Century, providing parents with more choices in public education.
  - Make sure our schools are safe, disciplined and drug-free, and instill American values. Students cannot learn in schools that are not safe and orderly and do not promote positive values. We must find effective ways to give children the safe and disciplined conditions they need to learn, such as by promoting smaller schools, fair and rigorously enforced discipline codes, and teacher training to deal with violence. We should continue to support communities that introduce school uniforms and character education, impose curfews, enforce truancy laws, remove disruptive students from the classroom, and have zero tolerance for guns and drugs. We should also keep schools open later as safe havens from gangs and drugs, expanding educational opportunities for young people in the afternoons, weekends, and summers, and providing peace of mind for working parents.
- Modernize school buildings and help support school construction. Just as we face unprecedented and growing levels of student enrollment, a recent report by the General Accounting Office shows that a third of our nation's schools need major repair or outright replacement. To keep children from growing up in schools that are falling down, the Administration has proposed \$5 billion to help communities finance \$20 billion in needed school construction over the next four years.
  - Open the doors of college to all who work hard and make the grade, and make the

13th and 14th years of education as universal as high school. To prepare ourselves for the 21st Century, we must open the doors of college to all Americans and make at least two years of college as universal as high school is today. The President's HOPE scholarship, a \$1,500 tax credit for college tuition, would be enough to pay for a typical community college tuition or provide a solid down payment for four-year colleges and universities. The President also is proposing a \$10,000 tax deduction for any tuition after high school, an expanded IRA to allow families to save tax-free for college, and the largest increase in Pell Grants for deserving students in 20 years.

Help adults improve their education and skills by transforming the tangle of federal training programs into a simple skill grant. Learning must last a lifetime, and all our people must have the chance to learn new skills. Adults should take on the responsibility of getting the education and training they need, and employers should support their efforts to do so. The President's G.I. bill for workers would provide a simple skill grant that would enable eligible workers to get the education and training they need.

Connect every classroom and library to the Internet by the year 2000 and help all students become technologically literate. Our schools must now prepare for a transition as dramatic as the move from an agrarian to an industrial economy 100 years ago. We must connect every classroom and library to the Internet by the year 2000, so that all children have access to the best sources of information in the world. The President is proposing to double the funding for America's Technology Literacy Challenge, catalyzing private-public sector partnerships to put the Information Age at our children's fingertips. CEOs of some of America's most innovative technology and communications firms have already responded to the President's challenge to work with schools to get computers into the classroom, link schools to the Internet, develop effective educational software, and help train our teachers to be technologically literate.

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 4-FEB-1997 14:46:10.00

SUBJECT: Re: adoption

TO: Nicole R. Rabner ( CN=Nicole R. Rabner/OU=WHO/O=EOP @ EOP [ WHO ] )

READ: UNKNOWN

TEXT:
Sounds great. I'll chair -- and I'd love a ghostwriter.
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 4-FEB-1997 14:27:11.00

SUBJECT: fyi

TO: Bruce N. Reed ( CN=Bruce N. Reed/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN
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#### TEXT:

I gave the President's two most recent welfare questions -- on caseworker discretion and county/local activity -- to Diana. I told her that if she could answer the question(s) in a paragraph or so, then we'd put the response(s) in this week's DPC report; if not, then we'd give the President a separate memo.

# Withdrawal/Redaction Marker Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION
002. email	Elena Kagan to Ron Klain re Friday Night (1 page)	02/04/1997	Personal Misfile

### **COLLECTION:**

Clinton Presidential Records
Automated Records Management System (Email)
OPD ([From Elena Kagan])

OA/Box Number: 250000

#### FOLDER TITLE:

[01/27/1997-02/04/1997]

2009-1006-F kc207

### RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]
  - C. Closed in accordance with restrictions contained in donor's deed of gift.
- PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).
- RR. Document will be reviewed upon request.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FO1A]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 4-FEB-1997 13:35:43.00

SUBJECT: Re: New Hampshire welfare waiver

TO: Diana Fortuna ( CN=Diana Fortuna/OU=OPD/O=EOP @ EOP [ OPD ] )

READ:UNKNOWN

TEXT:
great. thanks. i have a couple other things to talk with you about too.
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RECORD TYPE: PRESIDENTIAL (NOTES MAIL)

CREATOR: Elena Kagan ( CN=Elena Kagan/OU=OPD/O=EOP [ OPD ] )

CREATION DATE/TIME: 4-FEB-1997 18:04:07.00

SUBJECT: Re: Brain development conference

TO: Carol_Rasco ( Carol_Rasco @ ed.gov @ INET @ LNGTWY [ UNKNOWN ] )

READ:UNKNOWN
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#### TEXT:

You have to give them a lot of credit; they've really moved the ball forward. I will be at the meeting: I believe I'm now the point person on this project, and I very much look forward to working with you on it. Thanks.